

SUBMITTAL TO THE BOARD OF SUPERVISORS  
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



601B

FROM: TLMA - Planning Department

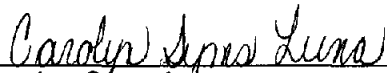
SUBMITTAL DATE:  
February 17, 2011

SUBJECT: **GENERAL PLAN AMENDMENT No. 1083** – Policy – Applicant: County of Riverside – All Supervisorial Districts - Various Zoning Districts/Areas – All Area Plans- Various Land Use Designations – Location: Countywide – Zoning: Various Zones **REQUEST:** This County-Initiated General Plan Amendment proposes to amend and update the language found in the Riverside County General Plan Multipurpose Open Space Element concerning Cultural and Paleontological Resources.

**RECOMMENDED MOTION:**

The Planning Department recommended Approval; and,  
**THE PLANNING COMMISSION RECOMMENDS:**

**TENTATIVE APPROVAL** of **GENERAL PLAN AMENDMENT NO. 1083**, based upon the findings and conclusions incorporated in the staff report.

  
Carolyn Syms Luna  
Planning Director

Initials:  
CSL:vc

*CSL*

Dep't Recomm.: ☒ Policy  
Per Exec. Ofc.: ☒ Policy

Prev. Agn. Ref.

District: All

Agenda Number:

16.1

**SPECIAL PLANNING COMMISSION  
MINUTE ORDER JANUARY 26, 2011  
RIVERSIDE COUNTY ADMINISTRATION CENTER**

**AGENDA ITEM 2.2: GENERAL PLAN AMENDMENT NO. 1083 – CEQA Exempt - County Initiated  
– Countywide, All Area Plans**

**I. PROJECT DESCRIPTION**

This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**II. MEETING SUMMARY**

The following staff presented the subject proposal:

Project Planner: Kristi Lovelady at 951-955-0781 or email [klovelad@rctlma.org](mailto:klovelad@rctlma.org).

The following person(s) spoke in favor of the subject proposal:

Sharon Deuber, neighbor, 585 Parnevik Dr. Hemet CA 92545 951-926-0823

There were no speakers in a neutral position, or in opposition to the subject proposal.

**III. CONTROVERSIAL ISSUES**

NONE

**IV. PLANNING COMMISSION ACTION**

The Planning Commission, by a vote of 4-0, Commissioner Porras (absent) recommend to the Board of Supervisors;

**V. APPROVAL of GENERAL PLAN AMENDMENT NO. 1083, based upon the findings and conclusions incorporated in the staff report; and,**

**VI. ADOPTION of RESOLUTION 2011-01 recommending adoption of GENERAL PLAN AMENDMENT NO. 1083 to the Board of Supervisors.**

**VII. CD**

The entire discussion of this agenda item can be found on CD. For a copy of the CD, please contact Desiree Bowie, Interim Planning Commission Secretary, at (951) 955-0222 or E-mail at [dbowie@rctlma.org](mailto:dbowie@rctlma.org)

Agenda Item No.: 2.2  
Area Plan: County-wide  
Zoning District: County-wide  
Supervisory District: County-wide  
Project Planner: Kristi Lovelady  
Planning Commission: January 26, 2011

General Plan Amendment No. 1083  
CEQA Exempt  
Applicant: County Initiated Change  
Engineer/Representative: N/A

## **COUNTY OF RIVERSIDE PLANNING DEPARTMENT STAFF REPORT**

### **PROJECT DESCRIPTION AND LOCATION:**

General Plan Amendment 1083 (GPA 1083) is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element found within the County of Riverside's General Plan. GPA 1083 refines and enhances the original introductory text to highlight the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undetermined paleontological sensitivity. The GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

GPA 1083 would apply Countywide.

### **BACKGROUND:**

The updated Cultural Resources policy language was developed over the course of the past five years in a collaborative process that included property owners, development interests, tribal representatives, professional archaeologists, and the County of Riverside. The original policy concepts evolved during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008.

In late 2008, the County initiated a comprehensive General Plan update (GPA 960). It was anticipated that a number of modifications to the 2003 General Plan would be necessary including the section now covered by GPA 1083. In conjunction with the original GPA 960 effort, an Initial Study was issued and two public Scoping Sessions were held for public agencies and interested members of the public.

On June 18, 2009, the County General Plan Advisory Committee discussed and approved enhancements and modifications to the Cultural and Paleontological Resources section of the Riverside County General Plan Open Space Element. These modifications were presented to the Planning Commission on August 19, 2009.

The County's comprehensive General Plan Update continues to move forward but it is not expected to conclude until the fall of 2011. Since the requisite modifications to the Cultural and Paleontological Resources Section are complete and require no further analysis, the section is moving forward independent of GPA 960. The revisions to the Cultural and Paleontological Resources section were anticipated by GPA 960 therefore, no new General Plan amendment initiation process is necessary.

On April 21, 2010, the County initiated a SB18 process and letters were sent to the local Native American Tribes informing them of GPA 1083 and inviting their comments. Of the 23 Tribes contacted, the County received formal consultation requests from three Tribes. GPA 1083 was modified by County Counsel and the County Archaeologist in response to comments provided by local Tribes and to reflect appropriate policy statements suitable for a General Plan. GPA 1083 and the corresponding

**GENERAL PLAN AMENDMENT NO. 1083****PC Staff Report: January 26, 2011****Page 2 of 2**

aforementioned modifications and identify subsequent County actions. Exhibit 2 compares the differences between the Cultural and Paleontological Resources Section text from the existing General Plan and the modifications made as a result of GPA 1083. Exhibit 3 summarizes the Tribal coordination for GPA 1083 with the three participating Tribes.

Today's requested action includes the Planning Commission tentatively approving GPA 1083 and formally adopting the attached Resolution 2011-01 (Exhibit 4) recommending the adoption of GPA 1083 to the Riverside County Board of Supervisors.

**SUMMARY OF FINDINGS:**

|                            |                                                                                                |
|----------------------------|------------------------------------------------------------------------------------------------|
| 1. General Plan Land Use:  | Countywide                                                                                     |
| 2. Proposed Zoning:        | Countywide                                                                                     |
| 3. Surrounding Zoning:     | Countywide                                                                                     |
| 4. Existing Land Use:      | Countywide                                                                                     |
| 5. Surrounding Land Use:   | Countywide                                                                                     |
| 6. Project Data:           | Total Acreage: N/A<br>Total Proposed Lots: N/A<br>Proposed Min. Lot Size: N/A<br>Schedule: N/A |
| 7. Environmental Concerns: | Exempt from CEQA (see attached Notice of Exemption)                                            |
| 8. SB 18:                  | The County has complied with the requirements of SB 18                                         |

**RECOMMENDATIONS:**

**TENTATIVE APPROVAL** of **General Plan Amendment No. 1083**, based upon the findings and conclusions incorporated in the staff report; and,

**ADOPTION** of **RESOLUTION 2011-01** recommending adoption of **General Plan Amendment No. 1083** to the Board of Supervisors;

**CONCLUSIONS:**

1. The proposed amendment is in conformance with the Riverside County General Plan's Land Use Policies and with all other elements of the Riverside County General Plan.
2. The proposed amendment is consistent with all applicable provisions of Riverside County Land Use Ordinance No. 348.
3. The amendment is exempt from the provisions of the California Environmental Quality Act (CEQA) based on CEQA Sections 15307 and 15308 respectively.

**INFORMATIONAL ITEMS:**

1. As of this writing, no letters in support or opposition have been received on GPA1083.
2. The proposed GPA applies Countywide.

**County of Riverside General Plan – GPA 1083****Multipurpose Open Space Element – March 22, 2011**

The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

**Cultural and Paleontological Resources****Cultural Resources**

Cultural resources are evidence of past human activity that are important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. Cultural resources include areas, places, sites (particularly archaeological sites), buildings, structures, objects, records, or manuscripts associated with history or prehistory. Some specific examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred, or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two primary time periods: the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic "marks on our land" can still be found today. An initial inventory of Historical Resources in the County was completed and mapped in the 1980s, as shown in Figure OS-6, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

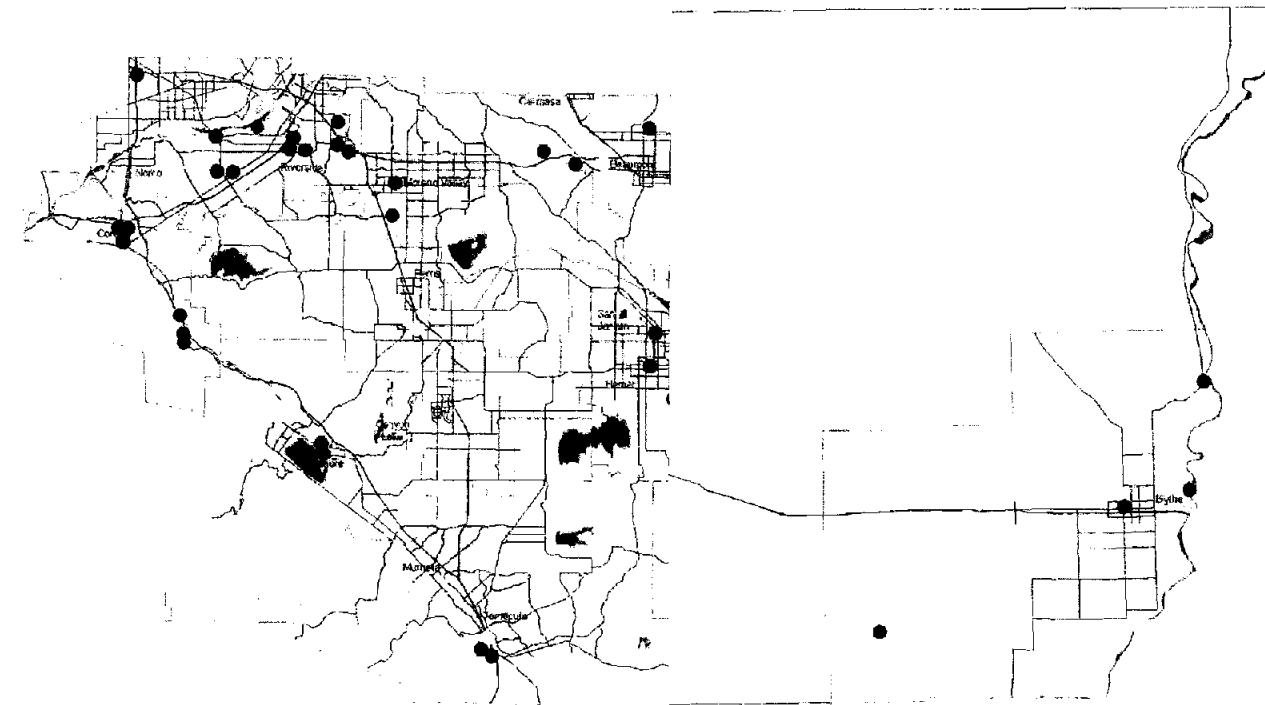
Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review.



*A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.*



– RCIP Vision Statement



- Mission Period (1769 - 1833)
- Exploration (1772 - 1818)
- Mexican/Rancho (1833 - 1848)
- Early Californian (1848 - 1869)
- 1869 - 1919
- 1920 - 1945
- △ Major Roads & Highways
- Area Plan Boundaries
- Cities

Information: LSA Associates

of Riverside or the RCIP consultants have no reason or indication as this map contains any inaccuracies, defects or errors. The County of Riverside and the RCIP consultants assume no legal responsibility, however, as to the absolute accuracy of information contained within this map, regardless the location, size. Data and information represented on this map is subject to modification without prior notification. The geographic system and other sources should be queried for the most current. This map or any information represented on it, shall not be reproduced in any form or by any means, electronic or mechanical, including photocopying and recording, except as expressly written by the County of Riverside.

Figure OS-6



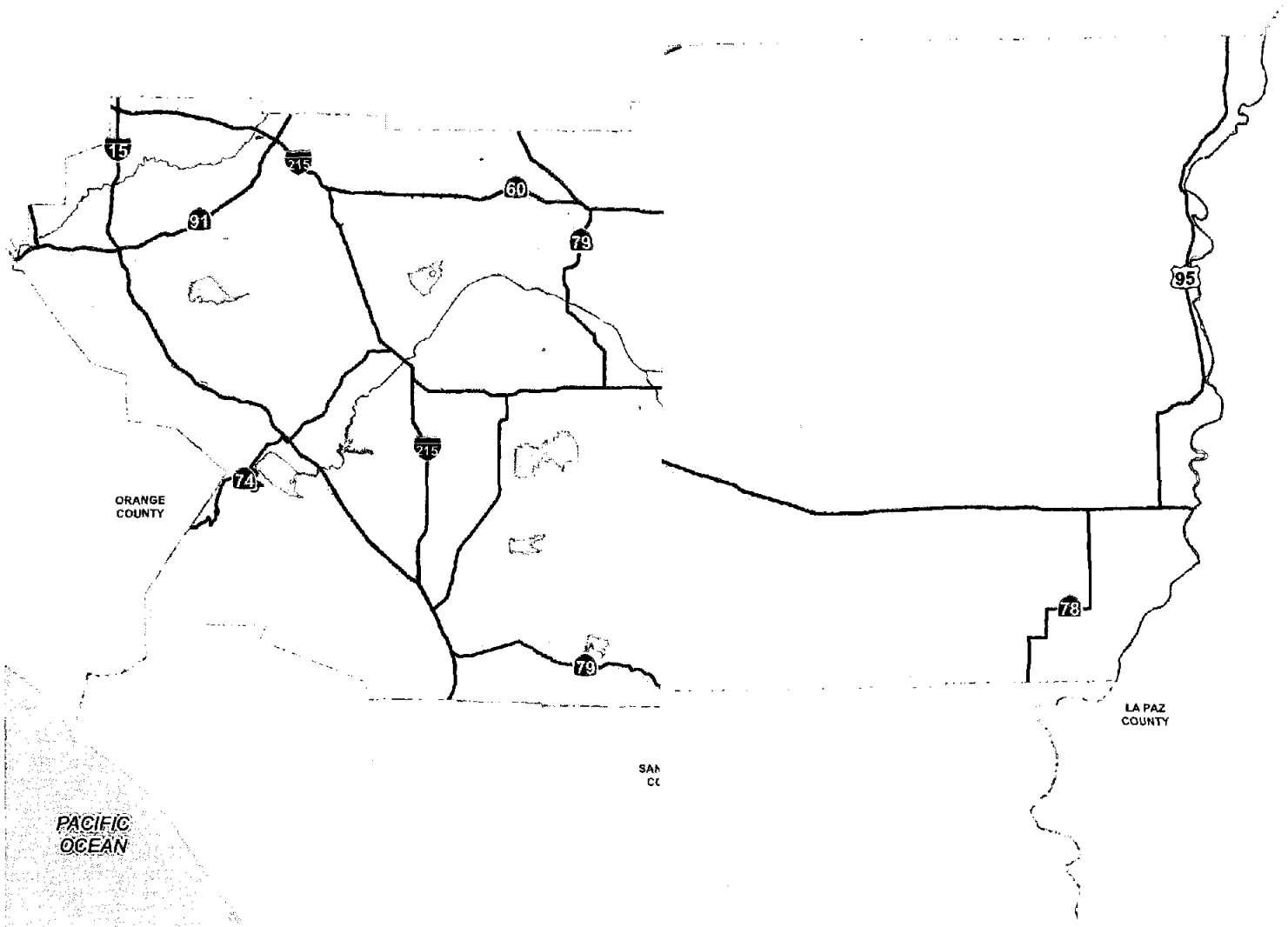
0 65,000 Feet

TORICAL RESOURCES



RIVERSIDE COUNTY  
PLANNING DEPARTMENT

LOS  
ANGELES  
COUNTY



High A (Ha)

High B (Hb)

Low

Undetermined



Waterbodies

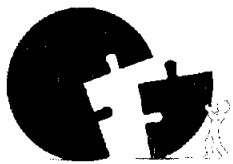
**Figure OS-7**



December

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**PALEONTOLOGICAL SENSITIVITY**



These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

The following policies are intended to ensure that cultural resources are appropriately considered:

- OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.
- OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)
- OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.
- OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)
- OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

### Paleontological Resources

Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with high, low or undetermined potential for finding paleontological resources are mapped on Figure OS-7, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation.

The following policies are intended to ensure that paleontological resources are appropriately considered:

- OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as show on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.
- OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as show on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the



Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.





County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

- OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as show on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

## County of Riverside General Plan

Implementation Program

12/1/10



| Action Item | Administration Activities/Programs                                                                                                                                   | Policy # Reference | Target Date                | Funding Source         | Primary Resp.       |
|-------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|----------------------------|------------------------|---------------------|
| AI-A        | Develop a cultural resources program in consultation with Tribes and the professional cultural resources consulting community.                                       | OS 19.2            | Fall 2011                  | Utilize existing staff | Planning Department |
| AI-B        | To the extent feasible, allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. | OS 19.4            | As resources are available | TBD                    | Planning Department |



The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

## CULTURAL AND PALEONTOLOGICAL RESOURCES

Cultural resources consist of places (historic and prehistoric archaeological sites), structures or objects that provide evidence of past human activity. They are important for scientific, historic, and/or religious reasons to cultures, communities, groups or individuals. The cultural history of Riverside County is divided chronologically into three periods: prehistory, ethnohistory and history. Native American cultures predominate in the prehistorical and ethnohistorical periods of County history. The Relative Archaeological Sensitivity of Diverse Landscapes in the County has been mapped and is shown in Figure OS-6. Three classifications have been used: high, undetermined, and low. Properties with high potential include those listed or determined eligible for listing in the National Register of Historic Places. The historical period includes settlement from 1774, with the expedition of Juan Bautista de Anza into the region, to 45 years before the present as defined by the California Environmental Quality Act (CEQA). An inventory of Historical Resources in the County has been completed and mapped, as shown in Figure OS-7.

Riverside County has also been inventoried for geologic formations known to potentially contain paleontological resources. Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Lands with low, undetermined or high potential for finding paleontological resources are mapped on Figure OS-8, the Paleontological Sensitivity Resources map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

### Cultural Resources

Cultural resources are evidence of past human activity that are important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. Cultural resources include areas, places, sites (particularly archaeological sites), buildings, structures, objects, records, or manuscripts associated with history or prehistory. Some specific examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred, or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

“

*A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.*

”

– RCIP Vision Statement

## EXHIBIT 2

### *GPA 1083 Compare Write Version – March 22, 2011*

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two ~~three~~ primary time periods: ~~prehistory, ethnohistory and history~~ the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic “marks on our land” can still be found today. An initial inventory of Historical Resources in the County ~~has been~~ was completed and mapped in the 1980s, as shown in Figure OS-67, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review. These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

~~Policies follow that are intended to ensure the preservation of cultural, historical, archaeological, paleontological, geological, and educational resources in the County.~~

The following policies are intended to ensure that cultural resources are appropriately considered:

#### **Policies:**

~~OS 19.1 — Make available programs that educate students about the rich natural and manmade environment of the County, and offer them to local schools. (AI 3, 75, 76)~~

~~The following policies address cultural resources:~~

~~OS 19.2 — Review all proposed development for the possibility of archaeological sensitivity.~~

~~OS 19.3 — Employ procedures to protect the confidentiality and prevent inappropriate public exposure of sensitive archaeological resources when soliciting the assistance of public and volunteer organizations.~~

## EXHIBIT 2

### GPA 1083 Compare Write Version – March 22, 2011

~~OS 19.4~~ ~~Require a Native American Statement as part of the environmental review process on development projects with identified cultural resources.~~

OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.

OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)

OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.

OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)

OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

*The following policies pertain to historical resources:*

~~OS 19.5~~ ~~Transmit significant development proposals to the History Division of the Riverside County Regional Park and Open Space District for evaluation in relation to the destruction/preservation of potential historical sites. Prior to approval of any development proposal, feasible mitigation shall be incorporated into the design of the project and its conditions of approval.~~

~~OS 19.6~~ ~~Enforce the Historic Building Code so that historical buildings can be preserved and used without posing a hazard to public safety.~~

~~OS 19.7~~ ~~When possible, allocate resources and/or tax credits to prioritize retrofit of County historic structures, which are irreplaceable.~~

### Paleontological Resources

Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with low, undetermined, or high, low or undetermined potential for finding paleontological resources are mapped on Figure OS-87, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of



Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.

## EXHIBIT 2

### *GPA 1083 Compare Write Version – March 22, 2011*

required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

The following policies provide direction for paleontological resources:

The following policies are intended to ensure that paleontological resources are appropriately considered:

~~OS 19.8 Whenever existing information indicates that a site proposed for development may contain biological, paleontological, or other scientific resources, a report shall be filed stating the extent and potential significance of the resources that may exist within the proposed development and appropriate measures through which the impacts of development may be mitigated.~~

~~OS 19.9 This policy requires that when existing information indicates that a site proposed for development may contain paleontological resources, a paleontologist shall monitor site grading activities, with the authority to halt grading to collect uncovered paleontological resources, curate any resources collected with an appropriate repository, and file a report with the Planning Department documenting any paleontological resources that are found during the course of site grading.~~

~~OS 19.10 Transmit significant development applications subject to CEQA to the San Bernardino County Museum for review, comment, and/or preparation of recommended conditions of approval with regard to paleontological resources.~~

OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as show on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.

OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as shown on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as shown on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

# EXHIBIT 3

## SUMMARY OF SB18 TRIBAL CONSULTATION FOR GPA 1083

| Tribe                                                                  | SB 18 Initiation Letter | Meeting Date(s)          | Tribal Letters Received | County Follow Up Correspondence |
|------------------------------------------------------------------------|-------------------------|--------------------------|-------------------------|---------------------------------|
| Agua Caliente Band of Cahuilla Indians                                 | April 21, 2010          | June 7, 2010 (cancelled) | March 29, 2010          | August 9, 2010                  |
|                                                                        |                         | August 19, 2010          |                         | December 1, 2010                |
| Soboba Band of Luiseño Indians                                         | April 21, 2010          | June 28, 2010            | April 5, 2010           | December 1, 2010                |
|                                                                        |                         |                          | June 16, 2010           |                                 |
| Pechanga Cultural Resources - Temecula Band of Luiseño Mission Indians | April 21, 2010          | April 27, 2010           | July 21, 2010           | December 1, 2010                |
|                                                                        |                         | June 9, 2010             |                         |                                 |

**EXHIBIT 4**

**Planning Commission**

**County of Riverside**

**RESOLUTION 2011-01  
RECOMMENDING ADOPTION OF  
COMPREHENSIVE GENERAL PLAN AMENDMENT NO. 1083**

**WHEREAS**, pursuant to the provisions of Government Code Section(s) 65350 et. seq., a public hearing was held before the Riverside County Planning Commission in Riverside, California on January 26, 2011 to consider the above-referenced matter; and,

**WHEREAS**, pursuant to CEQA Guidelines Sections 15307 and 15308, it can be seen with certainty that there is no possibility that General Plan Amendment No. 1083 may have a significant effect on the environment and is therefore not subject to CEQA; and,

**WHEREAS**, a notice of exemption has been prepared; and,

**WHEREAS**, the matter was discussed fully with testimony and documentation presented by the public and affected government agencies; now, therefore,

**BE IT RESOLVED, FOUND, DETERMINED, AND ORDERED** by the Planning Commission of the County of Riverside, in regular session assembled on January 26, 2011, that it has reviewed and considered the notice of exemption and recommends the following based on the staff report and the findings and conclusions stated therein:

**TENTATIVE ADOPTION** of General Plan Amendment No. 1083.



**NOTICE OF PUBLIC HEARING  
BEFORE THE RIVERSIDE COUNTY PLANNING COMMISSION**

A PUBLIC HEARING has been scheduled before the RIVERSIDE COUNTY PLANNING COMMISSION to consider the proposed GENERAL PLAN AMENDMENT (GPA) described below. The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore, the Department has prepared a Notice of Exemption (NOE). The Planning Commission will consider the NOE in conjunction with their consideration of the proposed GPA at the public hearing referenced herein.

**PLANNING COMMISSION HEARING**

DATE OF HEARING:       **January 26, 2011**  
TIME OF HEARING:       **1:30 P.M. or as soon as possible thereafter**  
PLACE OF HEARING:     **Board Hearing Room**  
                              **First Floor**  
                              **4080 Lemon Street**  
                              **Riverside CA 92501**

**BACKGROUND:** General Plan Amendment No. 1083 is a County Initiated proposal that is the result of a collaborative process which includes input from property owners, those with development interests, tribal representatives, professional archaeologists and Riverside County. The original policy concepts were developed during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008 and have been modified as necessary based on input from the aforementioned groups.

**PROJECT DESCRIPTION AND IDENTIFICATION:**

**GENERAL PLAN AMENDMENT NO. 1083** – County Initiated – Countywide, All Area Plans – **PROPOSAL:** This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**ANTICIPATED ENVIRONMENTAL EFFECTS:**

The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore the Department has prepared a Notice of Exemption (NOE). GPA 1083 is not associated with a development project.

**YOUR RIGHT TO COMMENT:**

Any person wishing to comment on or testify in support of, or in opposition to, the proposed GPA 1083 may do so in writing prior to the hearing (between the date of this notice and the public hearing) or may appear and be heard at the dates, times and places noted above. All comments received prior to the Planning Commission public hearings will be submitted to the Planning Commission, and the Planning Commission will consider such comments, in addition to any oral testimony, before making a recommendation on the proposed project. All comments received after the second Planning Commission hearing, but before the Board of Supervisors hearing, will be submitted to the Board of Supervisors on, or prior to, the date of the Board hearing. The Board of Supervisors will consider such comments, in addition to any oral testimony, before making a decision on the proposed project. If you challenge this project (GPA

and/or NOE) in court, you may be limited to raising only those issues you or someone else raised at the public hearings described in this notice, or in written correspondence delivered to the Planning Commission at, or prior to, the date of the Planning Commission hearing.

Please send all written correspondence to the following address:

Riverside County Planning Department  
Attention: Kristi Lovelady  
P. O. Box 1409  
Riverside, CA 92502-1409

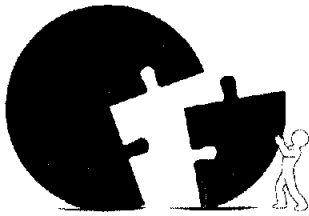
Correspondence may also be sent by FAX to (951) 955-1811 or by e-mail to [klovelad@rctlma.org](mailto:klovelad@rctlma.org)

BE ADVISED that, as a result of public hearings and comment, the Planning Commission and the Board of Supervisors may amend, in whole or in part, the proposed general plan amendment and/or the environmental documents associated therewith.

**FOR ADDITIONAL INFORMATION:**

The proposed general plan amendment maps and environmental findings to be considered by the Planning Commission (and any documents referenced in the environmental assessment) are available for review beginning January 16, 2011, Monday through Thursday, from 8:00 a.m. to 5:00 p.m., at the County of Riverside Planning Department office located at 4080 Lemon Street, Twelfth Floor, Riverside, CA. The proposed general plan amendment maps and environmental findings may also be reviewed at the Planning Department offices located at 38686 El Cerrito Road, Palm Desert, CA 92211 and at the Planning Department public information counter located at 4080 Lemon Street, Second Floor, Riverside, CA 92501. For further information regarding this case, please contact Ms. Kristi Lovelady at (951) 955-0781.

Carolyn Syms Luna  
Planning Director



# RIVERSIDE COUNTY PLANNING DEPARTMENT

Carolyn Syms Luna  
Director

## NOTICE OF EXEMPTION

TO: ☐ Office of Planning and Research (OPR) FROM: Riverside County Planning Department  
P.O. Box 3044 ☐ 4080 Lemon Street, 12th Floor ☐ 38686 El Cerrito Road  
Sacramento, CA 95812-3044 P. O. Box 1409 Palm Desert, CA 92201  
☒ County of Riverside County Clerk Riverside, CA 92502-1409

Project Title/Case No.: General Plan Amendment No. 1083

Project Location: In the unincorporated area of Riverside County.

Project Description: The proposed project is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element within the County of Riverside's General Plan. General Plan Amendment No. 1083 (GPA 1083) refines and enhances the introductory information relative to the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undermined paleontological sensitivity. GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection by unauthorized individuals.

Name of Public Agency Approving Project: Riverside County

Project Sponsor: Riverside County Planning Department

Exempt Status: (Check one)

- ☐ Ministerial (Sec. 21080(b)(1); 15268) ☒ Categorical Exemption (15307 & 15308)  
☐ Declared Emergency (Sec. 21080(b)(3); 15269(a)) ☐ Statutory Exemption (\_\_\_\_\_)   
☐ Emergency Project (Sec. 21080(b)(4); 15269 (b)(c)) ☐ Other: \_\_\_\_\_

Reasons why project is exempt: Adoption of the Ordinance is not subject to the California Environmental Quality Act (Pub. Res. Code, sec. 21000 et seq.) (CEQA) pursuant to Sections 15307 and 15308 of the State CEQA Guidelines, California Code of Regulations, Title 14, Chapter 3. The adoption of GPA 1083 is found to be a Class 7 exemption under CEQA as the amendment assures the maintenance and protection of a natural resource (cultural and paleontological) by requiring that the resource be conserved through the implementation of certain open space policies and practices. Additionally, the adoption of GPA 1083 is found to be a Class 8 exemption because the changes proposed by the GPA further enhance the County's actions to respond to and coordinate the requirements SB18 and will result in procedures that protect the environment.

Kristi Lovelady, 951-955-0781

County Contact Person

Phone Number

Kristi Lovelady Principal Planner 2/2/11  
Signature Title Date

Date Received for Filing and Posting at OPR: \_\_\_\_\_

Revised: 3/15/10: Y:\Planning Case Files-Riverside office\GPA01083\NOE GPA1083 Final.docx

### FOR COUNTY CLERK'S USE ONLY



OFFICE OF  
CLERK OF THE BOARD OF SUPERVISORS  
1st FLOOR, COUNTY ADMINISTRATIVE CENTER  
P.O. BOX 1147, 4080 LEMON STREET  
RIVERSIDE, CA 92502-1147  
PHONE: (951) 955-1060  
FAX: (951) 955-1071

KECIA HARPER-IHEM  
Clerk of the Board of Supervisors

KIMBERLY A. RECTOR  
Assistant Clerk of the Board

March 9, 2011

THE PRESS ENTERPRISE  
ATTN: LEGALS  
P.O. BOX 792  
RIVERSIDE, CA 92501

E-MAIL: [legals@pe.com](mailto:legals@pe.com)  
FAX: (951) 368-9018

RE: NOTICE OF PUBLIC HEARING: GPA 1083 CEQA Exempt

To Whom It May Concern:

Attached is a copy for publication in your newspaper for **One (1) Time on Friday, March 11, 2011.**

We require your affidavit of publication immediately upon completion of the last publication.

Your invoice must be submitted to this office in duplicate, WITH TWO CLIPPINGS OF THE PUBLICATION.

NOTE: PLEASE COMPOSE THIS PUBLICATION INTO A SINGLE COLUMN FORMAT.

Thank you in advance for your assistance and expertise.

Sincerely,

*Mcgil*

Cecilia Gil, Board Assistant to  
KECIA HARPER-IHEM, CLERK OF THE BOARD

## Gil, Cecilia

---

**From:** PE Legals [legals@pe.com]  
**Sent:** Wednesday, March 09, 2011 9:42 AM  
**To:** Gil, Cecilia  
**Subject:** RE: FOR PUBLICATION: GPA 1083

Received for publication on 3/11

**enterprise**media

Publisher of The Press-Enterprise

---

**From:** Gil, Cecilia [mailto:[CCGIL@rcbos.org](mailto:CCGIL@rcbos.org)]  
**Sent:** Wednesday, March 09, 2011 8:41 AM  
**To:** PE Legals  
**Subject:** FOR PUBLICATION: GPA 1083

One more Notice of Public Hearing, for publication on Friday, March 11, 2011. Please confirm. THANK YOU!

*Cecilia Gil*

Board Assistant to the  
Clerk of the Board of Supervisors  
951-955-8464

**THE COUNTY ADMINISTRATIVE CENTER IS CLOSED EVERY FRIDAY UNTIL FURTHER NOTICE.  
PLEASE CONSIDER THE ENVIRONMENT BEFORE PRINTING.**



OFFICE OF  
CLERK OF THE BOARD OF SUPERVISORS  
1st FLOOR, COUNTY ADMINISTRATIVE CENTER  
P.O. BOX 1147, 4080 LEMON STREET  
RIVERSIDE, CA 92502-1147  
PHONE: (951) 955-1060  
FAX: (951) 955-1071

KECIA HARPER-IHEM  
Clerk of the Board of Supervisors

KIMBERLY A. RECTOR  
Assistant Clerk of the Board

March 9, 2011

THE DESERT SUN  
ATTN: LEGALS  
P.O. BOX 2734  
PALM SPRINGS, CA 92263

E-MAIL: [legals@thedesertsun.com](mailto:legals@thedesertsun.com)  
FAX: (760) 778-4578

RE: NOTICE OF PUBLIC HEARING: GPA 1083 CEQA Exempt

To Whom It May Concern:

Attached is a copy for publication in your newspaper for **One (1) Time on Friday, March 11, 2011.**

We require your affidavit of publication immediately upon completion of the last publication.

Your invoice must be submitted to this office in duplicate, WITH TWO CLIPPINGS OF THE PUBLICATION.

NOTE: PLEASE COMPOSE THIS PUBLICATION INTO A SINGLE COLUMN FORMAT.

Thank you in advance for your assistance and expertise.

Sincerely,

*McGil*

Cecilia Gil, Board Assistant to  
KECIA HARPER-IHEM, CLERK OF THE BOARD

**Gil, Cecilia**

---

**From:** Moeller, Charlene [CMOELLER@palmspri.gannett.com]  
**Sent:** Wednesday, March 09, 2011 9:02 AM  
**To:** Gil, Cecilia  
**Subject:** RE: FOR PUBLICATION: GPA 1083

Ad received and will publish on date(s) requested.

**Charlene Moeller** | Media Sales Legal-Notice Representative  
The Desert Sun Media Group  
750 N. Gene Autry Trail, Palm Springs, CA 92262  
t 760.778.4578 | f 760.778.4731  
[legals@thedesertsun.com](mailto:legals@thedesertsun.com) | [dpwilegals@thedesertsun.com](mailto:dpwilegals@thedesertsun.com)  
The Coachella Valley's #1 Source in News & Advertising!  
[www.mydesert.com](http://www.mydesert.com) | twitter @MyDesert | facebook MyDesert.com

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**From:** Gil, Cecilia [<mailto:CCGIL@rcbos.org>]  
**Sent:** Wednesday, March 09, 2011 8:41 AM  
**To:** tds-legals  
**Subject:** FOR PUBLICATION: GPA 1083

One more Notice of Public Hearing, for publication on Friday, March 11, 2011. Please confirm. THANK YOU!

**Cecilia Gil**  
Board Assistant to the  
Clerk of the Board of Supervisors  
951-955-8464

**THE COUNTY ADMINISTRATIVE CENTER IS CLOSED EVERY FRIDAY UNTIL FURTHER NOTICE.**  
**PLEASE CONSIDER THE ENVIRONMENT BEFORE PRINTING.**

**NOTICE OF PUBLIC HEARING BEFORE THE BOARD OF SUPERVISORS OF RIVERSIDE COUNTY ON A COUNTY INITIATED GENERAL PLAN AMENDMENT IN ALL SUPERVISORIAL DISTRICTS OF THE COUNTY OF RIVERSIDE, AND INTENT TO FILE NOTICE OF EXEMPTION**

NOTICE IS HEREBY GIVEN that a public hearing at which all interested persons will be heard, will be held before the Board of Supervisors of Riverside County, California, on the 1<sup>st</sup> Floor Board Chambers, County Administrative Center, 4080 Lemon Street, Riverside, on **Tuesday, March 22, 2011 at 1:30 P.M.** to consider a County-Initiated application of **General Plan Amendment No. 1083**, which proposes to amend and update the language found in the Riverside County General Plan Multipurpose Open Space Element concerning Cultural and Paleontological Resources ("the project").

The Planning Commission approved the project and also determined that the project is exempt from the provisions of the California Environmental Quality Act.

The project case file may be viewed from the date of this notice until the public hearing, Monday through Thursday, from 7:30 a.m. to 5:30 p.m. at the Clerk of the Board of Supervisors at 4080 Lemon Street, 1st Floor, Riverside, California 92501, and at the Central Files Division of Riverside County Planning Department at 4080 Lemon Street, 12<sup>th</sup> Floor, Riverside, California 92501.

FOR FURTHER INFORMATION REGARDING THIS PROJECT, PLEASE CONTACT KRISTI LOVELADY, PROJECT PLANNER, AT (951) 955-0781 or EMAIL at [klovelad@rctlma.org](mailto:klovelad@rctlma.org).

Any person wishing to testify in support of or in opposition to the project may do so in writing between the date of this notice and the public hearing, or may appear and be heard at the time and place noted above. All written comments received prior to the public hearing will be submitted to the Board of Supervisors and the Board of Supervisors will consider such comments, in addition to any oral testimony, before making a decision on the project.

If you challenge the above item in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence to the Planning Commission or Board of Supervisors at, or prior to, the public hearing. Be advised that as a result of the public hearing and the consideration of all public comment, written and oral, the Board of Supervisors may amend, in whole or in part, the project and/or the related environmental document. Accordingly, the designations, development standards, design or improvements, or any properties or lands within the boundaries of the project, may be changed in a way other than specifically proposed.

Please send all written correspondence to:

Clerk of the Board  
4080 Lemon Street, 1st Floor  
Post Office Box 1147  
Riverside, CA 92502-1147

Dated: March 9, 2011

Kecia Harper-Ihem  
Clerk of the Board  
By: Cecilia Gil, Board Assistant



## **CERTIFICATE OF POSTING**

(Original copy, duly executed, must be attached to  
the original document at the time of filing)

I, Cecilia Gil, Board Assistant to Kecia Harper-Ihem, Clerk of the Board of Supervisors, for the County of Riverside, do hereby certify that I am not a party to the within action or proceeding; that on March 9, 2011, I forwarded to Riverside County Clerk & Recorder's Office a copy of the following document:

### **Notice of Public Hearing for: GPA 1083 CEQA Exempt**

to be posted, pursuant to Government Code Section 21092 et seq, in the office of the County Clerk at 2724 Gateway Drive, Riverside, California 92507. Upon completion of posting, the County Clerk will provide the required certification of posting.

**Board Agenda Date:** March 22, 2011 @ 1:30 PM

SIGNATURE: Mcgil      DATE: March 9, 2011  
Cecilia Gil

## Gil, Cecilia

---

**From:** Meyer, Mary Ann [MaMeyer@asrockrec.com]  
**Sent:** Wednesday, March 09, 2011 10:50 AM  
**To:** Gil, Cecilia  
**Subject:** RE: FOR POSTING: GPA 1083

received and posted

**From:** Gil, Cecilia  
**Sent:** Wednesday, March 09, 2011 8:42 AM  
**To:** Meyer, Mary Ann  
**Cc:** Marshall, Tammie  
**Subject:** FOR POSTING: GPA 1083

For posting. Please confirm. THANK YOU!

*Cecilia Gil*

Board Assistant to the  
Clerk of the Board of Supervisors  
951-955-8464

**THE COUNTY ADMINISTRATIVE CENTER IS CLOSED EVERY FRIDAY UNTIL FURTHER NOTICE.  
PLEASE CONSIDER THE ENVIRONMENT BEFORE PRINTING.**

## **CERTIFICATE OF MAILING**

(Original copy, duly executed, must be attached to  
the original document at the time of filing)

I, Cecilia Gil, Board Assistant, for the  
(NAME and TITLE)

County of Riverside, do hereby certify that I am not a party to the within action or proceeding; that on March 9, 2011, I mailed a copy of the following document:

### **Notice of Public Hearing for: GPA 1083 CEQA Exempt**

to the parties listed in the attached labels, by depositing said copy with postage thereon fully prepaid, in the United States Post Office, 3890 Orange St., Riverside, California, 92501.

**Board Agenda Date:** March 22, 2011 @ 1:30 PM

SIGNATURE: Mcgil  
Cecilia Gil

DATE: March 9, 2011

Patricia Garcia-Tuck  
5401 Dinah Shore Drive  
Palm Springs, CA 92262

Roland Ferrer  
P.O.Box 1160  
Thermal, CA 92274

Anna Hoover  
P.O. Box 2183  
Temecula, CA 92593

John Gomez  
56310 Highway 371 Ste. B  
P.O. Box 391670  
Anza, CA 92539

Joseph Ontiveros  
P.O. Box 487  
San Jacinto, CA 92581

Franklin Dancy  
12700 Plumarra Road  
Banning, CA 92220

David Roosevelt  
84-245 Indio Springs Pkwy  
Indio, CA 92203-3499

Francine Kupsch  
P.O. Box 189  
Warner, CA 92086

Tribal Historic Preservation Office  
35008 Pala Temecula Rd.  
PMB 445  
Pala, CA 92059

Joseph Hamilton  
P.O. Box 391670  
Anza, CA 92539

Soboba Band Of Mission Indians  
P.O. Box 487  
San Jacinto, CA 92581

Mary Resvaloso  
P.O. Box 1160  
Thermal, CA 92274

Darrell Mike  
46-200 Harrison Place  
Coachella, CA 92236

Charles Wood  
P.O. Box 1976  
Chemehuevi Valley, CA 92363

Michael Tsosie  
Route 1, Box 23-B  
Parker, AZ 85344

John Marcus  
P.O. Box 609  
Hemet, CA 92546

Mary Ann Green  
P.O. Box 846  
Coachella, CA 92236

Sam Dunlap  
P.O. Box 86908  
Los Angeles, CA 90086

Anthony Rivera  
31411-A La Matanza Street  
San Juan Capistrano,  
CA 92675-2674

Richard Milanovich  
5401 Dinah Shore Drive  
Palm Springs, CA 92262

Robert Martin  
12700 Plumarra Road  
Banning, CA 92220

Mark Macarro  
P.O. Box 1477  
Temecula, CA 92593

Rob Roy  
22000 Highway 76  
Pauma Valley, CA 92061

Goldie Walker  
6588 Valaria Drive  
Highland, CA 92346

Sonia Johnston  
P.O. Box 25628  
Santa Ana, CA 92799

Luther Salgado Sr.  
P.O. Box 391760  
Anza, CA 92539

Joyce Perry  
4955 Paseo Segovia  
Irvine, CA 92612

Michele Fahley, Deputy General Counsel  
Pechanga Indian Reservation  
P.O. Box 1477  
Temecula, CA 92593

GPA 1083 (28)



**SPECIAL PLANNING COMMISSION  
MINUTE ORDER JANUARY 26, 2011  
RIVERSIDE COUNTY ADMINISTRATION CENTER**

**AGENDA ITEM 2.2: GENERAL PLAN AMENDMENT NO. 1083 – CEQA Exempt - County Initiated  
– Countywide, All Area Plans**

**I. PROJECT DESCRIPTION**

This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**II. MEETING SUMMARY**

The following staff presented the subject proposal:

Project Planner: Kristi Lovelady at 951-955-0781 or email [klovelad@rctlma.org](mailto:klovelad@rctlma.org).

The following person(s) spoke in favor of the subject proposal:

Sharon Deuber, neighbor, 585 Parnevik Dr. Hemet CA 92545 951-926-0823

There were no speakers in a neutral position, or in opposition to the subject proposal.

**III. CONTROVERSIAL ISSUES**

NONE

**IV. PLANNING COMMISSION ACTION**

The Planning Commission, by a vote of 4-0, Commissioner Porras (absent) recommend to the Board of Supervisors;

**V. APPROVAL of GENERAL PLAN AMENDMENT NO. 1083**, based upon the findings and conclusions incorporated in the staff report; and,

**VI. ADOPTION of RESOLUTION 2011-01 recommending adoption of GENERAL PLAN AMENDMENT NO. 1083** to the Board of Supervisors.

**VII. CD**

The entire discussion of this agenda item can be found on CD. For a copy of the CD, please contact Desiree Bowie, Interim Planning Commission Secretary, at (951) 955-0222 or E-mail at [dbowie@rctlma.org](mailto:dbowie@rctlma.org)

Agenda Item No.: 2.2  
Area Plan: County-wide  
Zoning District: County-wide  
Supervisory District: County-wide  
Project Planner: Kristi Lovelady  
Planning Commission: January 26, 2011

General Plan Amendment No. 1083  
CEQA Exempt  
Applicant: County Initiated Change  
Engineer/Representative: N/A

## **COUNTY OF RIVERSIDE PLANNING DEPARTMENT STAFF REPORT**

### **PROJECT DESCRIPTION AND LOCATION:**

General Plan Amendment 1083 (GPA 1083) is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element found within the County of Riverside's General Plan. GPA 1083 refines and enhances the original introductory text to highlight the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undetermined paleontological sensitivity. The GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

GPA 1083 would apply Countywide.

### **BACKGROUND:**

The updated Cultural Resources policy language was developed over the course of the past five years in a collaborative process that included property owners, development interests, tribal representatives, professional archaeologists, and the County of Riverside. The original policy concepts evolved during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008.

In late 2008, the County initiated a comprehensive General Plan update (GPA 960). It was anticipated that a number of modifications to the 2003 General Plan would be necessary including the section now covered by GPA 1083. In conjunction with the original GPA 960 effort, an Initial Study was issued and two public Scoping Sessions were held for public agencies and interested members of the public.

On June 18, 2009, the County General Plan Advisory Committee discussed and approved enhancements and modifications to the Cultural and Paleontological Resources section of the Riverside County General Plan Open Space Element. These modifications were presented to the Planning Commission on August 19, 2009.

The County's comprehensive General Plan Update continues to move forward but it is not expected to conclude until the fall of 2011. Since the requisite modifications to the Cultural and Paleontological Resources Section are complete and require no further analysis, the section is moving forward independent of GPA 960. The revisions to the Cultural and Paleontological Resources section were anticipated by GPA 960 therefore, no new General Plan amendment initiation process is necessary.

On April 21, 2010, the County initiated a SB18 process and letters were sent to the local Native American Tribes informing them of GPA 1083 and inviting their comments. Of the 23 Tribes contacted, the County received formal consultation requests from three Tribes. GPA 1083 was modified by County Counsel and the County Archaeologist in response to comments provided by local Tribes and to reflect appropriate policy statements suitable for a General Plan. GPA 1083 and the corresponding

aforementioned modifications and identify subsequent County actions. Exhibit 2 compares the differences between the Cultural and Paleontological Resources Section text from the existing General Plan and the modifications made as a result of GPA 1083. Exhibit 3 summarizes the Tribal coordination for GPA 1083 with the three participating Tribes.

Today's requested action includes the Planning Commission tentatively approving GPA 1083 and formally adopting the attached Resolution 2011-01 (Exhibit 4) recommending the adoption of GPA 1083 to the Riverside County Board of Supervisors.

**SUMMARY OF FINDINGS:**

|                            |                                                                                                |
|----------------------------|------------------------------------------------------------------------------------------------|
| 1. General Plan Land Use:  | Countywide                                                                                     |
| 2. Proposed Zoning:        | Countywide                                                                                     |
| 3. Surrounding Zoning:     | Countywide                                                                                     |
| 4. Existing Land Use:      | Countywide                                                                                     |
| 5. Surrounding Land Use:   | Countywide                                                                                     |
| 6. Project Data:           | Total Acreage: N/A<br>Total Proposed Lots: N/A<br>Proposed Min. Lot Size: N/A<br>Schedule: N/A |
| 7. Environmental Concerns: | Exempt from CEQA (see attached Notice of Exemption)                                            |
| 8. SB 18:                  | The County has complied with the requirements of SB 18                                         |

**RECOMMENDATIONS:**

**TENTATIVE APPROVAL** of General Plan Amendment No. 1083, based upon the findings and conclusions incorporated in the staff report; and,

**ADOPTION** of RESOLUTION 2011-01 recommending adoption of General Plan Amendment No. 1083 to the Board of Supervisors;

**CONCLUSIONS:**

1. The proposed amendment is in conformance with the Riverside County General Plan's Land Use Policies and with all other elements of the Riverside County General Plan.
2. The proposed amendment is consistent with all applicable provisions of Riverside County Land Use Ordinance No. 348.
3. The amendment is exempt from the provisions of the California Environmental Quality Act (CEQA) based on CEQA Sections 15307 and 15308 respectively.

**INFORMATIONAL ITEMS:**

1. As of this writing, no letters in support or opposition have been received on GPA1083.
2. The proposed GPA applies Countywide.

# County of Riverside General Plan – GPA 1083

Multipurpose Open Space Element – December 1, 2010



The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

## Cultural and Paleontological Resources

### Cultural Resources

Cultural resources are evidence of past human activity that become important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. They may include objects, buildings, structures, sites (particularly archaeological sites), areas, places, records, or manuscripts associated with history. Some examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred; or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two primary time periods: the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic "marks on our land" can still be found today. An initial inventory of Historical Resources in the County was completed and mapped in the 1980s, as shown in Figure OS-6, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review.

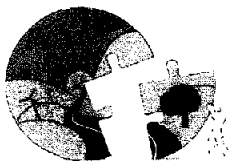
“

A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.

”

– RCIP Vision Statement





## County of Riverside General Plan – GPA 1083

### Multipurpose Open Space Element – December 1, 2010

These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

The following policies are intended to ensure that cultural resources are appropriately considered:

- OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.
- OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)
- OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.
- OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)
- OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

#### Paleontological Resources

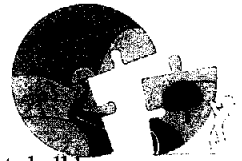
Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with high, low or undetermined potential for finding paleontological resources are mapped on Figure OS-7, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation.

The following policies are intended to ensure that paleontological resources are appropriately considered:

- OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as show on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.
- OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as show on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the



Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.



County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

- OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as show on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

# County of Riverside General Plan

## Implementation Program

12/1/10

| Action Item | Administration Activities/Programs                                                                                                                                   | Policy # Reference | Target Date                | Funding Source         | Primary Resp.       |
|-------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|----------------------------|------------------------|---------------------|
| AI-A        | Develop a cultural resources program in consultation with Tribes and the professional cultural resources consulting community.                                       | OS 19.2            | Fall 2011                  | Utilize existing staff | Planning Department |
| AI-B        | To the extent feasible, allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. | OS 19.4            | As resources are available | TBD                    | Planning Department |



The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

## CULTURAL AND PALEONTOLOGICAL RESOURCES

Cultural resources consist of places (historic and prehistoric archaeological sites), structures or objects that provide evidence of past human activity. They are important for scientific, historic, and/or religious reasons to cultures, communities, groups or individuals. The cultural history of Riverside County is divided chronologically into three periods: prehistory, ethnohistory and history. Native American cultures predominate in the prehistorical and ethnohistorical periods of County history. The Relative Archaeological Sensitivity of Diverse Landscapes in the County has been mapped and is shown in Figure OS-6. Three classifications have been used: high, undetermined, and low. Properties with high potential include those listed or determined eligible for listing in the National Register of Historic Places. The historical period includes settlement from 1774, with the expedition of Juan Bautista de Anza into the region, to 45 years before the present as defined by the California Environmental Quality Act (CEQA). An inventory of Historical Resources in the County has been completed and mapped, as shown in Figure OS-7.

Riverside County has also been inventoried for geologic formations known to potentially contain paleontological resources. Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Lands with low, undetermined or high potential for finding paleontological resources are mapped on Figure OS-8, the Paleontological Sensitivity Resources map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

### Cultural Resources

Cultural resources are evidence of past human activity that become important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. They may include objects, buildings, structures, sites (particularly archaeological sites), areas, places, records, or manuscripts associated with history. Some examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred, or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

“

A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.

”

- RCIP Vision Statement

## EXHIBIT 2

### *GPA 1083 Compare Write Version - December 1, 2010*

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two ~~three~~ primary time periods: ~~prehistory, ethnohistory and history~~ the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic "marks on our land" can still be found today. An initial inventory of Historical Resources in the County ~~has been~~ was completed and mapped in the 1980s, as shown in Figure OS-67, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review. These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

~~Policies follow that are intended to ensure the preservation of cultural, historical, archaeological, paleontological, geological, and educational resources in the County.~~

The following policies are intended to ensure that cultural resources are appropriately considered:

#### **Policies:**

~~OS 19.1 — Make available programs that educate students about the rich natural and manmade environment of the County, and offer them to local schools. (AI 3, 75, 76)~~

*The following policies address cultural resources:*

~~OS 19.2 — Review all proposed development for the possibility of archaeological sensitivity.~~

~~OS 19.3 — Employ procedures to protect the confidentiality and prevent inappropriate public exposure of sensitive archaeological resources when soliciting the assistance of public and volunteer organizations.~~

## EXHIBIT 2

### GPA 1083 Compare Write Version - December 1, 2010

~~OS 19.4 — Require a Native American Statement as part of the environmental review process on development projects with identified cultural resources.~~

OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.

OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)

OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.

OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)

OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

#### *The following policies pertain to historical resources:*

~~OS 19.5 — Transmit significant development proposals to the History Division of the Riverside County Regional Park and Open Space District for evaluation in relation to the destruction/preservation of potential historical sites. Prior to approval of any development proposal, feasible mitigation shall be incorporated into the design of the project and its conditions of approval.~~

~~OS 19.6 — Enforce the Historic Building Code so that historical buildings can be preserved and used without posing a hazard to public safety.~~

~~OS 19.7 — When possible, allocate resources and/or tax credits to prioritize retrofit of County historic structures, which are irreplaceable.~~

### Paleontological Resources

Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with low, undetermined, or high, low or undetermined potential for finding paleontological resources are mapped on Figure OS-87, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of

★  
Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.

## EXHIBIT 2

### *GPA 1083 Compare Write Version - December 1, 2010*

required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

The following policies provide direction for paleontological resources:

The following policies are intended to ensure that paleontological resources are appropriately considered:

~~OS 19.8~~ Whenever existing information indicates that a site proposed for development may contain biological, paleontological, or other scientific resources, a report shall be filed stating the extent and potential significance of the resources that may exist within the proposed development and appropriate measures through which the impacts of development may be mitigated.

~~OS 19.9~~ This policy requires that when existing information indicates that a site proposed for development may contain paleontological resources, a paleontologist shall monitor site grading activities, with the authority to halt grading to collect uncovered paleontological resources, curate any resources collected with an appropriate repository, and file a report with the Planning Department documenting any paleontological resources that are found during the course of site grading.

~~OS 19.10~~ Transmit significant development applications subject to CEQA to the San Bernardino County Museum for review, comment, and/or preparation of recommended conditions of approval with regard to paleontological resources.

OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as show on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.

OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as shown on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as shown on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

# EXHIBIT 3

## SUMMARY OF SB18 TRIBAL CONSULTATION FOR GPA 1083

| Tribe                                                                  | SB 18 Initiation Letter | Meeting Date(s)             | Tribal Letters Received | County Follow Up Correspondence |
|------------------------------------------------------------------------|-------------------------|-----------------------------|-------------------------|---------------------------------|
| Agua Caliente Band of Cahuilla Indians                                 | April 21, 2010          | June 7, 2010<br>(cancelled) | March 29, 2010          | August 9, 2010                  |
|                                                                        |                         | August 19, 2010             |                         | December 1, 2010                |
| Soboba Band of Luiseno Indians                                         | April 21, 2010          | June 28, 2010               | April 5, 2010           | December 1, 2010                |
|                                                                        |                         |                             | June 16, 2010           |                                 |
| Pechanga Cultural Resources - Temecula Band of Luiseno Mission Indians | April 21, 2010          | April 27, 2010              | July 21, 2010           | December 1, 2010                |
|                                                                        |                         | June 9, 2010                |                         |                                 |



EXHIBIT 4

Planning Commission

County of Riverside

**RESOLUTION 2011-01  
RECOMMENDING ADOPTION OF  
COMPREHENSIVE GENERAL PLAN AMENDMENT NO. 1083**

**WHEREAS**, pursuant to the provisions of Government Code Section(s) 65350 et. seq., a public hearing was held before the Riverside County Planning Commission in Riverside, California on January 26, 2011 to consider the above-referenced matter; and,

**WHEREAS**, pursuant to CEQA Guidelines Sections 15307 and 15308, it can be seen with certainty that there is no possibility that General Plan Amendment No. 1083 may have a significant effect on the environment and is therefore not subject to CEQA; and,

**WHEREAS**, a notice of exemption has been prepared; and,

**WHEREAS**, the matter was discussed fully with testimony and documentation presented by the public and affected government agencies; now, therefore,

**BE IT RESOLVED, FOUND, DETERMINED, AND ORDERED** by the Planning Commission of the County of Riverside, in regular session assembled on January 26, 2011, that it has reviewed and considered the notice of exemption and recommends the following based on the staff report and the findings and conclusions stated therein:

**TENTATIVE ADOPTION** of General Plan Amendment No. 1083.

**NOTICE OF PUBLIC HEARING  
BEFORE THE RIVERSIDE COUNTY PLANNING COMMISSION**

A PUBLIC HEARING has been scheduled before the RIVERSIDE COUNTY PLANNING COMMISSION to consider the proposed GENERAL PLAN AMENDMENT (GPA) described below. The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore, the Department has prepared a Notice of Exemption (NOE). The Planning Commission will consider the NOE in conjunction with their consideration of the proposed GPA at the public hearing referenced herein.

**PLANNING COMMISSION HEARING**

DATE OF HEARING: **January 26, 2011**  
TIME OF HEARING: **1:30 P.M. or as soon as possible thereafter**  
PLACE OF HEARING: **Board Hearing Room  
First Floor  
4080 Lemon Street  
Riverside CA 92501**

**BACKGROUND:** General Plan Amendment No. 1083 is a County Initiated proposal that is the result of a collaborative process which includes input from property owners, those with development interests, tribal representatives, professional archaeologists and Riverside County. The original policy concepts were developed during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008 and have been modified as necessary based on input from the aforementioned groups.

**PROJECT DESCRIPTION AND IDENTIFICATION:**

**GENERAL PLAN AMENDMENT NO. 1083** – County Initiated – Countywide, All Area Plans – **PROPOSAL:** This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**ANTICIPATED ENVIRONMENTAL EFFECTS:**

The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore the Department has prepared a Notice of Exemption (NOE). GPA 1083 is not associated with a development project.

**YOUR RIGHT TO COMMENT:**

Any person wishing to comment on or testify in support of, or in opposition to, the proposed GPA 1083 may do so in writing prior to the hearing (between the date of this notice and the public hearing) or may appear and be heard at the dates, times and places noted above. All comments received prior to the Planning Commission public hearings will be submitted to the Planning Commission, and the Planning Commission will consider such comments, in addition to any oral testimony, before making a recommendation on the proposed project. All comments received after the Planning Commission hearing, but before the Board of Supervisors hearing, will be submitted to the Board of Supervisors on, or prior to, the date of the Board hearing. The Board of Supervisors will consider such comments, in addition to any oral testimony, before making a decision on the proposed project. If you challenge this project (GPA

and/or NOE) in court, you may be limited to raising only those issues you or someone else raised at the public hearings described in this notice, or in written correspondence delivered to the Planning Commission at, or prior to, the date of the Planning Commission hearing.

Please send all written correspondence to the following address:

Riverside County Planning Department  
Attention: Kristi Lovelady  
P. O. Box 1409  
Riverside, CA 92502-1409

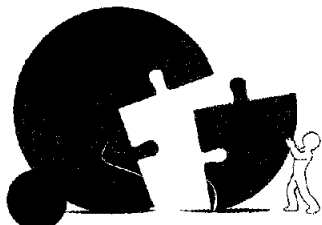
Correspondence may also be sent by FAX to (951) 955-1811 or by e-mail to [klovelad@rctlma.org](mailto:klovelad@rctlma.org)

BE ADVISED that, as a result of public hearings and comment, the Planning Commission and the Board of Supervisors may amend, in whole or in part, the proposed general plan amendment and/or the environmental documents associated therewith.

**FOR ADDITIONAL INFORMATION:**

The proposed general plan amendment maps and environmental findings to be considered by the Planning Commission (and any documents referenced in the environmental assessment) are available for review beginning January 16, 2011, Monday through Thursday, from 8:00 a.m. to 5:00 p.m., at the County of Riverside Planning Department office located at 4080 Lemon Street, Twelfth Floor, Riverside, CA. The proposed general plan amendment maps and environmental findings may also be reviewed at the Planning Department offices located at 38686 El Cerrito Road, Palm Desert, CA 92211 and at the Planning Department public information counter located at 4080 Lemon Street, Second Floor, Riverside, CA 92501. For further information regarding this case, please contact Ms. Kristi Lovelady at (951) 955-0781.

Carolyn Syms Luna  
Planning Director



Carolyn Syms Luna  
Director

# RIVERSIDE COUNTY PLANNING DEPARTMENT

## NOTICE OF EXEMPTION

TO: ☐ Office of Planning and Research (OPR) FROM: Riverside County Planning Department  
P.O. Box 3044 ☐ 4080 Lemon Street, 12th Floor ☐ 38686 El Cerrito Road  
Sacramento, CA 95812-3044 P. O. Box 1409 Palm Desert, CA 92201  
☒ County of Riverside County Clerk Riverside, CA 92502-1409

Project Title/Case No.: General Plan Amendment No. 1083

Project Location: In the unincorporated area of Riverside County.

Project Description: The proposed project is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element within the County of Riverside's General Plan. General Plan Amendment No. 1083 (GPA 1083) refines and enhances the introductory information relative to the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undermined paleontological sensitivity. GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection by unauthorized individuals.

Name of Public Agency Approving Project: Riverside County

Project Sponsor: Riverside County Planning Department

Exempt Status: (Check one)

- ☐ Ministerial (Sec. 21080(b)(1); 15268) ☒ Categorical Exemption (15307 & 15308)  
☐ Declared Emergency (Sec. 21080(b)(3); 15269(a)) ☐ Statutory Exemption (\_\_\_\_)  
☐ Emergency Project (Sec. 21080(b)(4); 15269 (b)(c)) ☐ Other: \_\_\_\_\_

Reasons why project is exempt: Adoption of the Ordinance is not subject to the California Environmental Quality Act (Pub. Res. Code, sec. 21000 et seq.) (CEQA) pursuant to Sections 15307 and 15308 of the State CEQA Guidelines, California Code of Regulations, Title 14, Chapter 3. The adoption of GPA 1083 is found to be a Class 7 exemption under CEQA as the amendment assures the maintenance and protection of a natural resource (cultural and paleontological) by requiring that the resource be conserved through the implementation of certain open space policies and practices. Additionally, the adoption of GPA 1083 is found to be a Class 8 exemption because the changes proposed by the GPA further enhance the County's actions to respond to and coordinate the requirements SB18 and will result in procedures that protect the environment.

Kristi Lovelady

951-955-0781

County Contact Person

Phone Number

*Kristi Lovelady*  
Signature

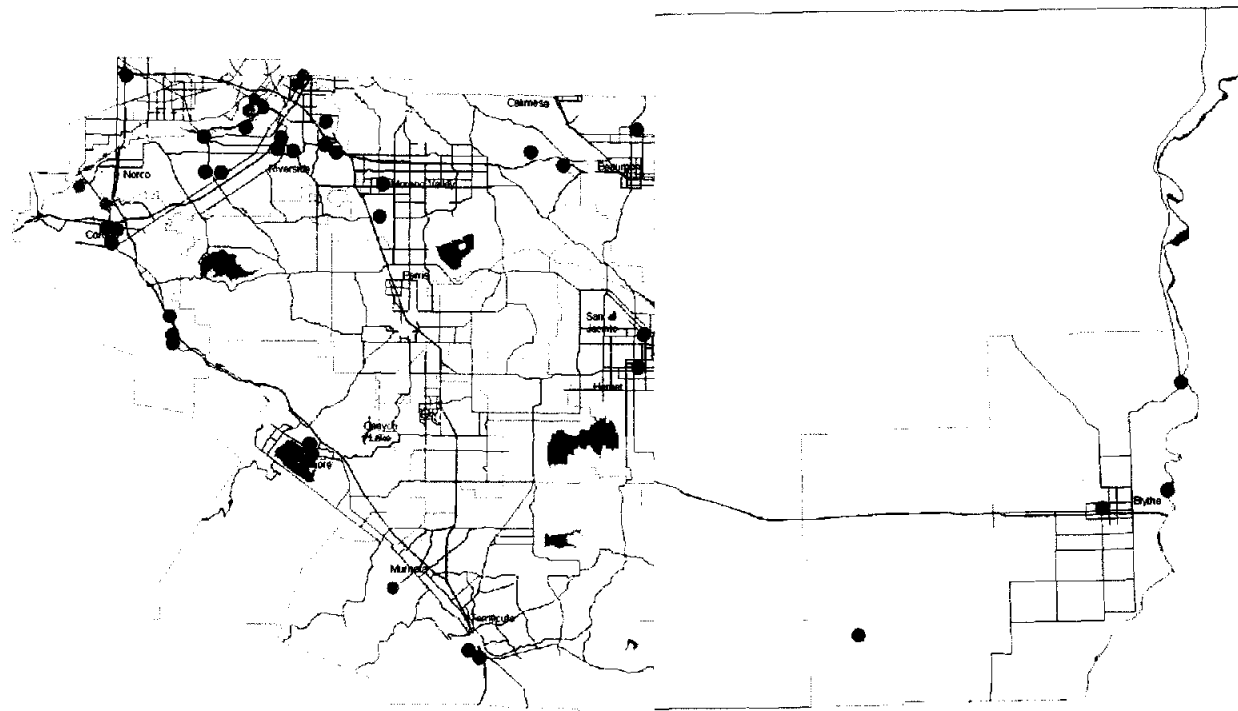
Principal Planner  
Title

2/2/11  
Date

Date Received for Filing and Posting at OPR: \_\_\_\_\_

Revised: 3/15/10: Y:\Planning Case Files-Riverside office\GPA01083\NOE GPA1083 Final.docx

### FOR COUNTY CLERK'S USE ONLY



- Mission Period (1769 - 1833)
- Exploration (1772 - 1818)
- Mexican/Rancho (1833 - 1848)
- Early Californian (1848 - 1869)
- 1869 - 1919
- 1920 - 1945
- Major Roads & Highways
- Area Plan Boundaries
- Cities

Prepared by: LSA Associates

Riverside or the RCIP consultants have no reason or indication that this map contains any inaccuracies, defects or errors. The County of Riverside and the RCIP consultants assume no legal responsibility, however, as to the absolute accuracy of information contained within this map, regardless the location, date, or source. Data and information represented on this map is subject to change without prior notification. The geographic information system and other sources should be queried for the most current information. This map or any information represented on it, shall not be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopying and recording, except as expressly permitted in writing by the County of Riverside.

Figure OS-6



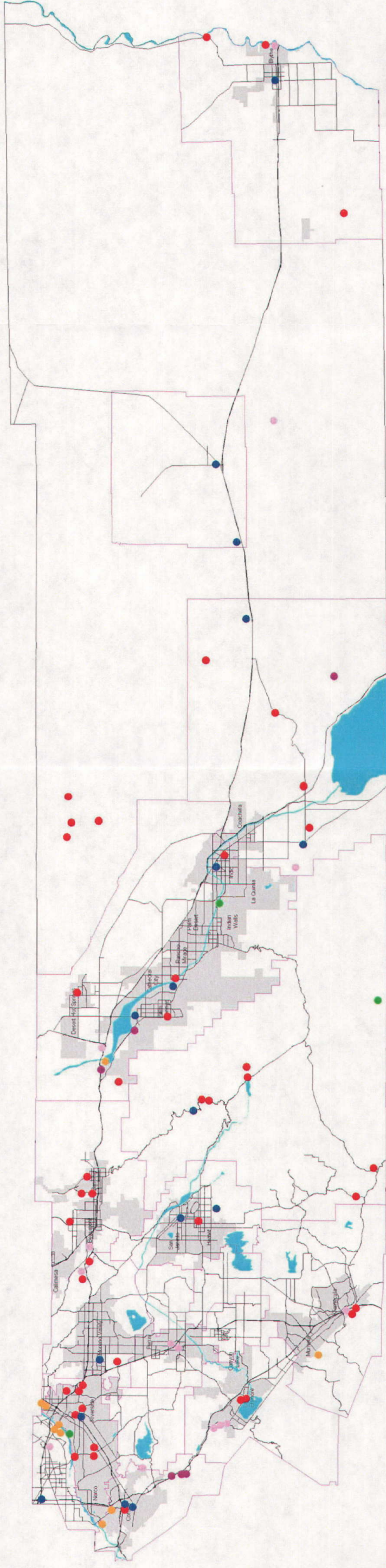
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HISTORICAL RESOURCES



RIVERSIDE COUNTY  
PLANNING DEPARTMENT





- Mission Period (1769 - 1833)
- Exploration (1772 - 1818)
- Mexican/Rancho (1833 - 1848)
- Early Californian (1848 - 1869)
- 1869 - 1919
- 1920 - 1945

- Major Roads & Highways
- Area Plan Boundaries
- Cities



Source Information: LSA Associates

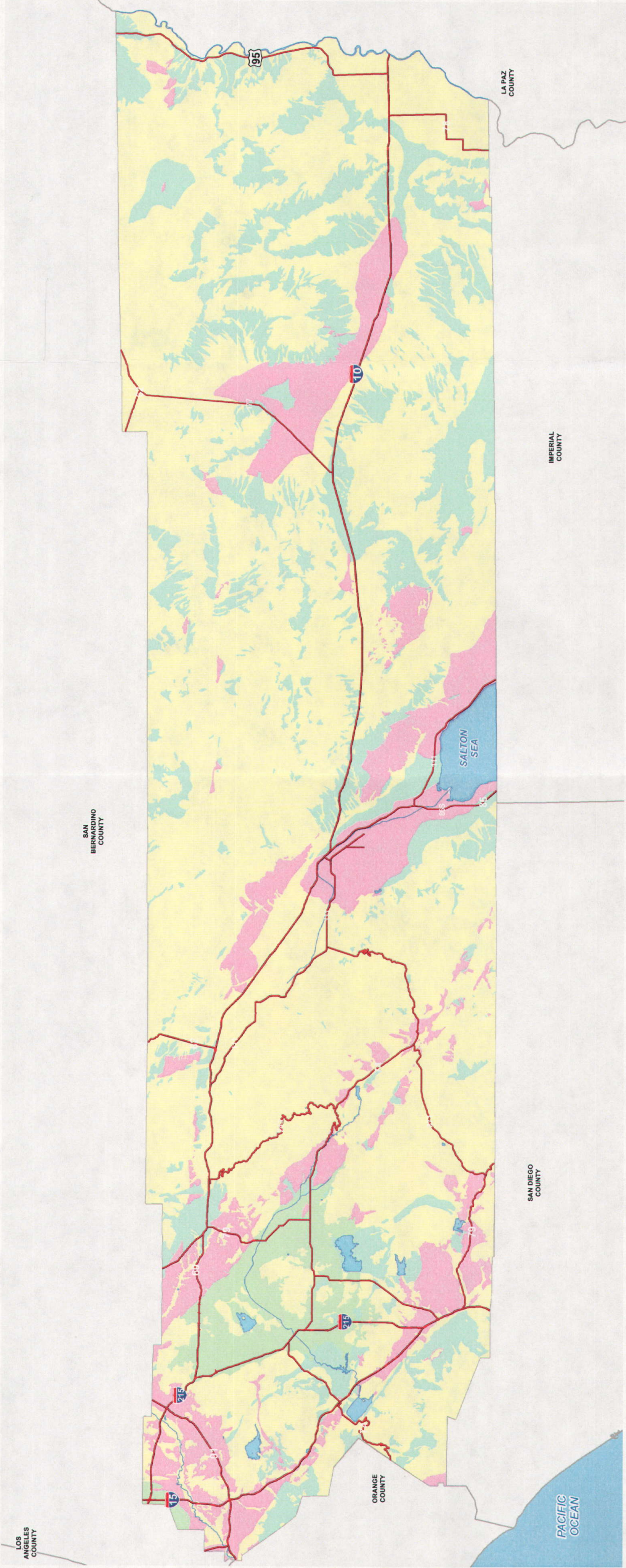
The County of Riverside or the RCP consultants have no reason or indication to believe that this map contains any inaccuracies, defects or misinformation. The County of Riverside and the RCP consultants assume no warranties or legal responsibility, however, as to the absolute accuracy of any data or information contained within this map, regardless the location, subject and size. Data and information represented on this map is subject to update and modification without prior notification. The geographic information system and other sources should be queried for the most current information. This map or any information represented on it, shall not be reproduced or transmitted in any form or by any means, electronic or mechanical, including photo copying and recording, except as expressly permitted in writing by the County of Riverside.

# HISTORICAL RESOURCES



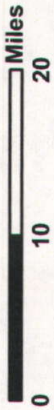
Figure OS-6





- High A (Ha)
- High B (Hb)
- Low
- Undetermined
- Waterbodies

December 7, 2010



Disclaimer: Maps and data are to be used for reference purposes only. Map features are not guaranteed to be accurate. The County of Riverside makes no warranty, accuracy, or completeness of any of the data provided, and assumes no legal responsibility for the information contained on this map. Any use of this product with respect to accuracy and precision shall be the sole responsibility of the user.

PALEONTOLOGICAL SENSITIVITY

Figure OS-7



**SPECIAL PLANNING COMMISSION  
MINUTE ORDER JANUARY 26, 2011  
RIVERSIDE COUNTY ADMINISTRATION CENTER**

**AGENDA ITEM 2.2: GENERAL PLAN AMENDMENT NO. 1083 – CEQA Exempt - County Initiated  
– Countywide, All Area Plans**

**I. PROJECT DESCRIPTION**

This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**II. MEETING SUMMARY**

The following staff presented the subject proposal:

Project Planner: Kristi Lovelady at 951-955-0781 or email [klovelad@rctlma.org](mailto:klovelad@rctlma.org).

The following person(s) spoke in favor of the subject proposal:

Sharon Deuber, neighbor, 585 Parnevik Dr. Hemet CA 92545 951-926-0823

There were no speakers in a neutral position, or in opposition to the subject proposal.

**III. CONTROVERSIAL ISSUES**

NONE

**IV. PLANNING COMMISSION ACTION**

The Planning Commission, by a vote of 4-0, Commissioner Porras (absent) recommend to the Board of Supervisors;

**V. APPROVAL of GENERAL PLAN AMENDMENT NO. 1083**, based upon the findings and conclusions incorporated in the staff report; and,

**VI. ADOPTION of RESOLUTION 2011-01** recommending adoption of **GENERAL PLAN AMENDMENT NO. 1083** to the Board of Supervisors.

**VII. CD**

The entire discussion of this agenda item can be found on CD. For a copy of the CD, please contact Desiree Bowie, Interim Planning Commission Secretary, at (951) 955-0222 or E-mail at [dbowie@rctlma.org](mailto:dbowie@rctlma.org)



Agenda Item No.: 2.2  
Area Plan: County-wide  
Zoning District: County-wide  
Supervisory District: County-wide  
Project Planner: Kristi Lovelady  
Planning Commission: January 26, 2011

General Plan Amendment No. 1083  
CEQA Exempt  
Applicant: County Initiated Change  
Engineer/Representative: N/A

## **COUNTY OF RIVERSIDE PLANNING DEPARTMENT STAFF REPORT**

### **PROJECT DESCRIPTION AND LOCATION:**

General Plan Amendment 1083 (GPA 1083) is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element found within the County of Riverside's General Plan. GPA 1083 refines and enhances the original introductory text to highlight the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undetermined paleontological sensitivity. The GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

GPA 1083 would apply Countywide.

### **BACKGROUND:**

The updated Cultural Resources policy language was developed over the course of the past five years in a collaborative process that included property owners, development interests, tribal representatives, professional archaeologists, and the County of Riverside. The original policy concepts evolved during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008.

In late 2008, the County initiated a comprehensive General Plan update (GPA 960). It was anticipated that a number of modifications to the 2003 General Plan would be necessary including the section now covered by GPA 1083. In conjunction with the original GPA 960 effort, an Initial Study was issued and two public Scoping Sessions were held for public agencies and interested members of the public.

On June 18, 2009, the County General Plan Advisory Committee discussed and approved enhancements and modifications to the Cultural and Paleontological Resources section of the Riverside County General Plan Open Space Element. These modifications were presented to the Planning Commission on August 19, 2009.

The County's comprehensive General Plan Update continues to move forward but it is not expected to conclude until the fall of 2011. Since the requisite modifications to the Cultural and Paleontological Resources Section are complete and require no further analysis, the section is moving forward independent of GPA 960. The revisions to the Cultural and Paleontological Resources section were anticipated by GPA 960 therefore, no new General Plan amendment initiation process is necessary.

On April 21, 2010, the County initiated a SB18 process and letters were sent to the local Native American Tribes informing them of GPA 1083 and inviting their comments. Of the 23 Tribes contacted, the County received formal consultation requests from three Tribes. GPA 1083 was modified by County Counsel and the County Archaeologist in response to comments provided by local Tribes and to reflect appropriate policy statements suitable for a General Plan. GPA 1083 and the corresponding

forementioned modifications and identify subsequent County actions. Exhibit 2 compares the differences between the Cultural and Paleontological Resources Section text from the existing General Plan and the modifications made as a result of GPA 1083. Exhibit 3 summarizes the Tribal coordination for GPA 1083 with the three participating Tribes.

Today's requested action includes the Planning Commission tentatively approving GPA 1083 and formally adopting the attached Resolution 2011-01 (Exhibit 4) recommending the adoption of GPA 1083 to the Riverside County Board of Supervisors.

**SUMMARY OF FINDINGS:**

|                            |                                                                                                |
|----------------------------|------------------------------------------------------------------------------------------------|
| 1. General Plan Land Use:  | Countywide                                                                                     |
| 2. Proposed Zoning:        | Countywide                                                                                     |
| 3. Surrounding Zoning:     | Countywide                                                                                     |
| 4. Existing Land Use:      | Countywide                                                                                     |
| 5. Surrounding Land Use:   | Countywide                                                                                     |
| 6. Project Data:           | Total Acreage: N/A<br>Total Proposed Lots: N/A<br>Proposed Min. Lot Size: N/A<br>Schedule: N/A |
| 7. Environmental Concerns: | Exempt from CEQA (see attached Notice of Exemption)                                            |
| 8. SB 18:                  | The County has complied with the requirements of SB 18                                         |

**RECOMMENDATIONS:**

**TENTATIVE APPROVAL** of General Plan Amendment No. 1083, based upon the findings and conclusions incorporated in the staff report; and,

**ADOPTION** of RESOLUTION 2011-01 recommending adoption of General Plan Amendment No. 1083 to the Board of Supervisors;

**CONCLUSIONS:**

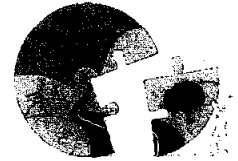
1. The proposed amendment is in conformance with the Riverside County General Plan's Land Use Policies and with all other elements of the Riverside County General Plan.
2. The proposed amendment is consistent with all applicable provisions of Riverside County Land Use Ordinance No. 348.
3. The amendment is exempt from the provisions of the California Environmental Quality Act (CEQA) based on CEQA Sections 15307 and 15308 respectively.

**INFORMATIONAL ITEMS:**

1. As of this writing, no letters in support or opposition have been received on GPA1083.
2. The proposed GPA applies Countywide.

# County of Riverside General Plan – GPA 1083

Multipurpose Open Space Element – December 1, 2010



The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

## Cultural and Paleontological Resources

### Cultural Resources

Cultural resources are evidence of past human activity that become important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. They may include objects, buildings, structures, sites (particularly archaeological sites), areas, places, records, or manuscripts associated with history. Some examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred; or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two primary time periods: the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic "marks on our land" can still be found today. An initial inventory of Historical Resources in the County was completed and mapped in the 1980s, as shown in Figure OS-6, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

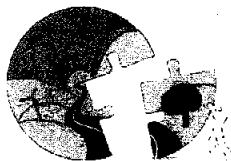
Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review.

“

A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.

”

– RCIP Vision Statement



## County of Riverside General Plan – GPA 1083

### Multipurpose Open Space Element – December 1, 2010

These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

The following policies are intended to ensure that cultural resources are appropriately considered:

- OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.
- OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)
- OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.
- OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)
- OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

### Paleontological Resources

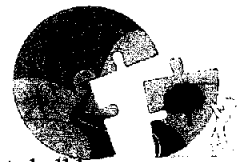
Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with high, low or undetermined potential for finding paleontological resources are mapped on Figure OS-7, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation.

The following policies are intended to ensure that paleontological resources are appropriately considered:

- OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as show on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.
- OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as show on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the



Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.



County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

- OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as shown on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

County of Riverside General Plan

Implementation Program

12/1/10

| Action Item | Administration Activities/Programs                                                                                                                                   | Policy # Reference | Target Date                | Funding Source         | Primary Resp.       |
|-------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|----------------------------|------------------------|---------------------|
| AI-A        | Develop a cultural resources program in consultation with Tribes and the professional cultural resources consulting community.                                       | OS 19.2            | Fall 2011                  | Utilize existing staff | Planning Department |
| AI-B        | To the extent feasible, allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. | OS 19.4            | As resources are available | TBD                    | Planning Department |



The California Historic Resources Information System (CHRIS) contains information from surveys of archaeological and cultural resources as well as the built environments. The State Historic Preservation Office (SHPO) coordinates a statewide network of Information Centers that manage and make available survey information for environmental review, planning, and research needs.

## CULTURAL AND PALEONTOLOGICAL RESOURCES

Cultural resources consist of places (historic and prehistoric archaeological sites), structures or objects that provide evidence of past human activity. They are important for scientific, historic, and/or religious reasons to cultures, communities, groups or individuals. The cultural history of Riverside County is divided chronologically into three periods: prehistory, ethnohistory and history. Native American cultures predominate in the prehistorical and ethnohistorical periods of County history. The Relative Archaeological Sensitivity of Diverse Landscapes in the County has been mapped and is shown in Figure OS-6. Three classifications have been used: high, undetermined, and low. Properties with high potential include those listed or determined eligible for listing in the National Register of Historic Places. The historical period includes settlement from 1774, with the expedition of Juan Bautista de Anza into the region, to 45 years before the present as defined by the California Environmental Quality Act (CEQA). An inventory of Historical Resources in the County has been completed and mapped, as shown in Figure OS-7.

Riverside County has also been inventoried for geologic formations known to potentially contain paleontological resources. Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Lands with low, undetermined or high potential for finding paleontological resources are mapped on Figure OS-8, the Paleontological Sensitivity Resources map. This map is used in the environmental assessment of development proposals and the determination of required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

### Cultural Resources

Cultural resources are evidence of past human activity that become important for scientific, historic, and/or religious reasons to communities, descendant groups, and individuals. They may include objects, buildings, structures, sites (particularly archaeological sites), areas, places, records, or manuscripts associated with history. Some examples of cultural resources are pioneer homes, buildings, or old wagon roads; structures with unique architecture or designed by a notable architect; prehistoric Native American village sites; pioneering ethnic settlements; historic or prehistoric artifacts or objects; rock inscriptions; human burial sites, battlefields, railroad water towers, prehistoric trails, early mines or important historic industrial sites.

Cultural resources may also include places that have historic or traditional associations or that are important for their natural resources like places where Native Americans have gathered plants for the purpose of making baskets or medicines, places where religious or ceremonial activities have occurred, or places where a significant historic event has occurred. Some of these places may not have physical evidence of their use, but rather may only be recognized through oral history or archival documentation. Other such places may include numerous artifacts and/or ruins above or below ground.

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A major thrust of the multipurpose open space system is the preservation of components of the ecosystem and landscape that embody the historic character and habitat of the County, even though some areas have been impacted by man-made changes.

”

—RCIP Vision Statement

## EXHIBIT 2

### *GPA 1083 Compare Write Version - December 1, 2010*

Cultural resources are nonrenewable resources and often yield unique information about past societies and environments, and provide answers for modern day social, scientific, and heritage concerns. The consideration and preservation of important examples of history within Riverside County benefits the public by maintaining historic identity and a sense of place and tradition.

The cultural history of Riverside County is divided chronologically into two ~~three~~ primary time periods: ~~prehistory, ethnohistory and history~~ the prehistoric and historic, which includes ethnohistoric information. Native American cultures may represent approximately 10,000 years of County history which is evidenced in the numerous archaeological resources across the County. Tribal oral history and heritage preservation efforts supplement the scientific investigation of archaeological resources by providing interpretive and geographical information. Native American cultures continue to flourish in the County and take an increasing interest and role in the documentation and preservation of their history.

The County also has a rich non-Native American history. Early explorers and settlers (Chinese, European, Mexican, Japanese, and many others) established communities, infrastructure (railroads, canals, etc.), and industries (ranching, mining, agriculture, forestry, recreation, etc.) that shaped the development and identity of the County. The vestiges of their many historic "marks on our land" can still be found today. An initial inventory of Historical Resources in the County ~~has been~~ was completed and mapped in the 1980s, as shown in Figure OS-67, but many more historic resources are known to exist that have not yet been documented. As objects, buildings, and structures continue to age, they may be considered historical resources under local, state, or national laws.

Technical studies prepared by professionally-qualified individuals are often required to identify and evaluate cultural resources as part of the environmental review process associated with proposed development and public project review. These studies have contributed a wealth of knowledge about the prehistory and history of Riverside County and assist the County in identifying cultural resources worthy of preservation.

~~Policies follow that are intended to ensure the preservation of cultural, historical, archaeological, paleontological, geological, and educational resources in the County.~~

The following policies are intended to ensure that cultural resources are appropriately considered:

#### **Policies:**

~~OS-19.1 — Make available programs that educate students about the rich natural and manmade environment of the County, and offer them to local schools. (A13, 75, 76)~~

~~The following policies address cultural resources:~~

~~OS-19.2 — Review all proposed development for the possibility of archaeological sensitivity.~~

~~OS-19.3 — Employ procedures to protect the confidentiality and prevent inappropriate public exposure of sensitive archaeological resources when soliciting the assistance of public and volunteer organizations.~~



## EXHIBIT 2

### GPA 1083 Compare Write Version - December 1, 2010

~~OS 19.4 — Require a Native American Statement as part of the environmental review process on development projects with identified cultural resources.~~

OS 19.1 Cultural resources (both prehistoric and historic) are a valued part of the history of the County of Riverside.

OS 19.2 The County of Riverside shall establish a cultural resources program in consultation with Tribes and the professional cultural resources consulting community. Such a program shall, at a minimum, address each of the following: application processing requirements; information database(s); confidentiality of site locations; content and review of technical studies; professional consultant qualifications and requirements; site monitoring; examples of preservation and mitigation techniques and methods; and the descendant community consultation requirements of local, state and federal law. (AI-A)

OS 19.3 Review proposed development for the possibility of cultural resources and for compliance with the cultural resources program.

OS 19.4 To the extent feasible, designate as open space and allocate resources and/or tax credits to prioritize the protection of cultural resources preserved in place or left in an undisturbed state. (AI-B)

OS 19.5 Exercise sensitivity and respect for human remains from both prehistoric and historic time periods and comply with all applicable laws concerning such remains.

*The following policies pertain to historical resources:*

~~OS 19.5 — Transmit significant development proposals to the History Division of the Riverside County Regional Park and Open Space District for evaluation in relation to the destruction/preservation of potential historical sites. Prior to approval of any development proposal, feasible mitigation shall be incorporated into the design of the project and its conditions of approval.~~

~~OS 19.6 — Enforce the Historic Building Code so that historical buildings can be preserved and used without posing a hazard to public safety.~~

~~OS 19.7 — When possible, allocate resources and/or tax credits to prioritize retrofit of County historic structures, which are irreplaceable.~~

### Paleontological Resources

Paleontological resources are the fossilized biotic remains of ancient environments. They are valued for the information they yield about the history of the earth and its past ecological settings. Riverside County has been inventoried for geologic formations known to potentially contain paleontological resources. Lands with ~~low, undetermined, or high~~, low or undetermined potential for finding paleontological resources are mapped on Figure OS-87, the Paleontological Sensitivity Resources Map. This map is used in the environmental assessment of development proposals and the determination of

★  
Three million years ago, the white sand beach at the edge of the Pacific Ocean was located near the present Interstate 15/State Route 91 interchange. The Ice Ages left fossils of giant sloths, elephants, camels, and bison that were preyed upon by giant bear, American lion and sabercats. Their remains lie waiting a few feet below the surface to be unearthed by construction excavation.

## EXHIBIT 2

### *GPA 1083 Compare Write Version - December 1, 2010*

required impact mitigation. Riverside County has an extensive record of fossil life starting in Jurassic time, 150 million years ago.

The following policies provide direction for paleontological resources:

The following policies are intended to ensure that paleontological resources are appropriately considered:

~~OS 19.8~~ Whenever existing information indicates that a site proposed for development may contain biological, paleontological, or other scientific resources, a report shall be filed stating the extent and potential significance of the resources that may exist within the proposed development and appropriate measures through which the impacts of development may be mitigated.

~~OS 19.9~~ This policy requires that when existing information indicates that a site proposed for development may contain paleontological resources, a paleontologist shall monitor site grading activities, with the authority to halt grading to collect uncovered paleontological resources, curate any resources collected with an appropriate repository, and file a report with the Planning Department documenting any paleontological resources that are found during the course of site grading.

~~OS 19.10~~ Transmit significant development applications subject to CEQA to the San Bernardino County Museum for review, comment, and/or preparation of recommended conditions of approval with regard to paleontological resources.

OS 19.6 Whenever existing information indicates that a site proposed for development has high paleontological sensitivity as shown on Figure OS-7, a paleontological resource impact mitigation program (PRIMP) shall be filed with the County Geologist. The PRIMP shall specify the steps to be taken to mitigate impacts to paleontological resources.

OS 19.7 Whenever existing information indicates that a site proposed for development has low paleontological sensitivity as shown on Figure OS-7, no direct mitigation is required unless a fossil is encountered during site development. Should a fossil be encountered, the County Geologist shall be notified and a paleontologist shall be retained by the project proponent. The paleontologist shall document the extent and potential significance of the paleontological resources on the site and establish appropriate mitigation measures for further site development.

OS 19.8 Whenever existing information indicates that a site proposed for development has undetermined paleontological sensitivity as shown on Figure OS-7, a report shall be filed with the County Geologist documenting the extent and potential significance of the paleontological resources on site and identifying mitigation measures for the fossil and for impacts to significant paleontological resources.

# EXHIBIT 3

## SUMMARY OF SB18 TRIBAL CONSULTATION FOR GPA 1083

| Tribe                                                                  | SB 18 Initiation Letter | Meeting Date(s)             | Tribal Letters Received | County Follow Up Correspondence |
|------------------------------------------------------------------------|-------------------------|-----------------------------|-------------------------|---------------------------------|
| Agua Caliente Band of Cahuilla Indians                                 | April 21, 2010          | June 7, 2010<br>(cancelled) | March 29, 2010          | August 9, 2010                  |
|                                                                        |                         | August 19, 2010             |                         | December 1, 2010                |
| Soboba Band of Luiseno Indians                                         | April 21, 2010          | June 28, 2010               | April 5, 2010           | December 1, 2010                |
|                                                                        |                         |                             | June 16, 2010           |                                 |
| Pechanga Cultural Resources - Temecula Band of Luiseno Mission Indians | April 21, 2010          | April 27, 2010              | July 21, 2010           | December 1, 2010                |
|                                                                        |                         | June 9, 2010                |                         |                                 |

EXHIBIT 4

Planning Commission

County of Riverside

**RESOLUTION 2011-01  
RECOMMENDING ADOPTION OF  
COMPREHENSIVE GENERAL PLAN AMENDMENT NO. 1083**

**WHEREAS**, pursuant to the provisions of Government Code Section(s) 65350 et. seq., a public hearing was held before the Riverside County Planning Commission in Riverside, California on January 26, 2011 to consider the above-referenced matter; and,

**WHEREAS**, pursuant to CEQA Guidelines Sections 15307 and 15308, it can be seen with certainty that there is no possibility that General Plan Amendment No. 1083 may have a significant effect on the environment and is therefore not subject to CEQA; and,

**WHEREAS**, a notice of exemption has been prepared; and,

**WHEREAS**, the matter was discussed fully with testimony and documentation presented by the public and affected government agencies; now, therefore,

**BE IT RESOLVED, FOUND, DETERMINED, AND ORDERED** by the Planning Commission of the County of Riverside, in regular session assembled on January 26, 2011, that it has reviewed and considered the notice of exemption and recommends the following based on the staff report and the findings and conclusions stated therein:

**TENTATIVE ADOPTION** of General Plan Amendment No. 1083.

**NOTICE OF PUBLIC HEARING  
BEFORE THE RIVERSIDE COUNTY PLANNING COMMISSION**

A PUBLIC HEARING has been scheduled before the RIVERSIDE COUNTY PLANNING COMMISSION to consider the proposed GENERAL PLAN AMENDMENT (GPA) described below. The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore, the Department has prepared a Notice of Exemption (NOE). The Planning Commission will consider the NOE in conjunction with their consideration of the proposed GPA at the public hearing referenced herein.

**PLANNING COMMISSION HEARING**

DATE OF HEARING:           **January 26, 2011**  
TIME OF HEARING:       **1:30 P.M. or as soon as possible thereafter**  
PLACE OF HEARING:      **Board Hearing Room**  
                              **First Floor**  
                              **4080 Lemon Street**  
                              **Riverside CA 92501**

**BACKGROUND:** General Plan Amendment No. 1083 is a County Initiated proposal that is the result of a collaborative process which includes input from property owners, those with development interests, tribal representatives, professional archaeologists and Riverside County. The original policy concepts were developed during meetings with County staff and the tribes in 2005 and later with the Traditional Tribal Resources Advisory Committee between 2006 and 2008 and have been modified as necessary based on input from the aforementioned groups.

**PROJECT DESCRIPTION AND IDENTIFICATION:**

**GENERAL PLAN AMENDMENT NO. 1083** – County Initiated – Countywide, All Area Plans – **PROPOSAL:** This GPA proposes to amend the Cultural and Paleontological Resources section of the Multipurpose Open Space Element found within the Riverside County General Plan. The proposal refines and enhances the original introductory text to highlight the County's rich cultural heritage. The proposal also includes updated policies that will guide how the County preserves its cultural resources and proposes new policies that include but are not limited to preserving unique resources, maintaining the confidentiality of sensitive locations, exercising sensitivity and respect for historical human remains, and preserving resources in place to the extent feasible. The proposal would also eliminate a map that previously depicted sensitive archaeological resources in order to prevent collection of these resources by unauthorized individuals.

**ANTICIPATED ENVIRONMENTAL EFFECTS:**

The Planning Department has tentatively determined that the project will not have a significant effect on the environment. Therefore the Department has prepared a Notice of Exemption (NOE). GPA 1083 is not associated with a development project.

**YOUR RIGHT TO COMMENT:**

Any person wishing to comment on or testify in support of, or in opposition to, the proposed GPA 1083 may do so in writing prior to the hearing (between the date of this notice and the public hearing) or may appear and be heard at the dates, times and places noted above. All comments received prior to the Planning Commission public hearings will be submitted to the Planning Commission, and the Planning Commission will consider such comments, in addition to any oral testimony, before making a recommendation on the proposed project. All comments received after the Planning Commission hearing, but before the Board of Supervisors hearing, will be submitted to the Board of Supervisors on, or prior to, the date of the Board hearing. The Board of Supervisors will consider such comments, in addition to any oral testimony, before making a decision on the proposed project. If you challenge this project (GPA

and/or NOE) in court, you may be limited to raising only those issues you or someone else raised at the public hearings described in this notice, or in written correspondence delivered to the Planning Commission at, or prior to, the date of the Planning Commission hearing.

Please send all written correspondence to the following address:

Riverside County Planning Department  
Attention: Kristi Lovelady  
P. O. Box 1409  
Riverside, CA 92502-1409

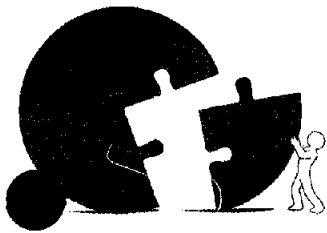
Correspondence may also be sent by FAX to (951) 955-1811 or by e-mail to [klovelad@rctlma.org](mailto:klovelad@rctlma.org)

BE ADVISED that, as a result of public hearings and comment, the Planning Commission and the Board of Supervisors may amend, in whole or in part, the proposed general plan amendment and/or the environmental documents associated therewith.

**FOR ADDITIONAL INFORMATION:**

The proposed general plan amendment maps and environmental findings to be considered by the Planning Commission (and any documents referenced in the environmental assessment) are available for review beginning January 16, 2011, Monday through Thursday, from 8:00 a.m. to 5:00 p.m., at the County of Riverside Planning Department office located at 4080 Lemon Street, Twelfth Floor, Riverside, CA. The proposed general plan amendment maps and environmental findings may also be reviewed at the Planning Department offices located at 38686 El Cerrito Road, Palm Desert, CA 92211 and at the Planning Department public information counter located at 4080 Lemon Street, Second Floor, Riverside, CA 92501. For further information regarding this case, please contact Ms. Kristi Lovelady at (951) 955-0781.

Carolyn Syms Luna  
Planning Director



Carolyn Syms Luna  
Director

# RIVERSIDE COUNTY PLANNING DEPARTMENT

## NOTICE OF EXEMPTION

TO: ☐ Office of Planning and Research (OPR) FROM: Riverside County Planning Department  
P.O. Box 3044 ☐ 4080 Lemon Street, 12th Floor ☐ 38686 El Cerrito Road  
Sacramento, CA 95812-3044 P. O. Box 1409 Palm Desert, CA 92201  
☒ County of Riverside County Clerk Riverside, CA 92502-1409

Project Title/Case No.: General Plan Amendment No. 1083

Project Location: In the unincorporated area of Riverside County.

Project Description: The proposed project is a County-initiated amendment to the Cultural and Paleontological Resources Section of the Multipurpose Open Space Element within the County of Riverside's General Plan. General Plan Amendment No. 1083 (GPA 1083) refines and enhances the introductory information relative to the County's rich cultural heritage and updates Open Space policies that guide how the County preserves its cultural and paleontological resources. The new policies include but are not limited to: value statements; requiring the development of a cultural resources program; preserving unique resources; and guiding development proposed in areas of high, medium, and undermined paleontological sensitivity. GPA 1083 also eliminates a map that previously depicted sensitive archaeological resources in order to prevent collection by unauthorized individuals.

Name of Public Agency Approving Project: Riverside County

Project Sponsor: Riverside County Planning Department

Exempt Status: (Check one)

- ☐ Ministerial (Sec. 21080(b)(1); 15268) ☒ Categorical Exemption (15307 & 15308)  
☐ Declared Emergency (Sec. 21080(b)(3); 15269(a)) ☐ Statutory Exemption (\_\_\_\_)  
☐ Emergency Project (Sec. 21080(b)(4); 15269 (b)(c)) ☐ Other: \_\_\_\_\_

Reasons why project is exempt: Adoption of the Ordinance is not subject to the California Environmental Quality Act (Pub. Res. Code, sec. 21000 et seq.) (CEQA) pursuant to Sections 15307 and 15308 of the State CEQA Guidelines, California Code of Regulations, Title 14, Chapter 3. The adoption of GPA 1083 is found to be a Class 7 exemption under CEQA as the amendment assures the maintenance and protection of a natural resource (cultural and paleontological) by requiring that the resource be conserved through the implementation of certain open space policies and practices. Additionally, the adoption of GPA 1083 is found to be a Class 8 exemption because the changes proposed by the GPA further enhance the County's actions to respond to and coordinate the requirements SB18 and will result in procedures that protect the environment.

Kristi Lovelady

951-955-0781

County Contact Person

Phone Number

*Kristi Lovelady*  
Signature

Principal Planner  
Title

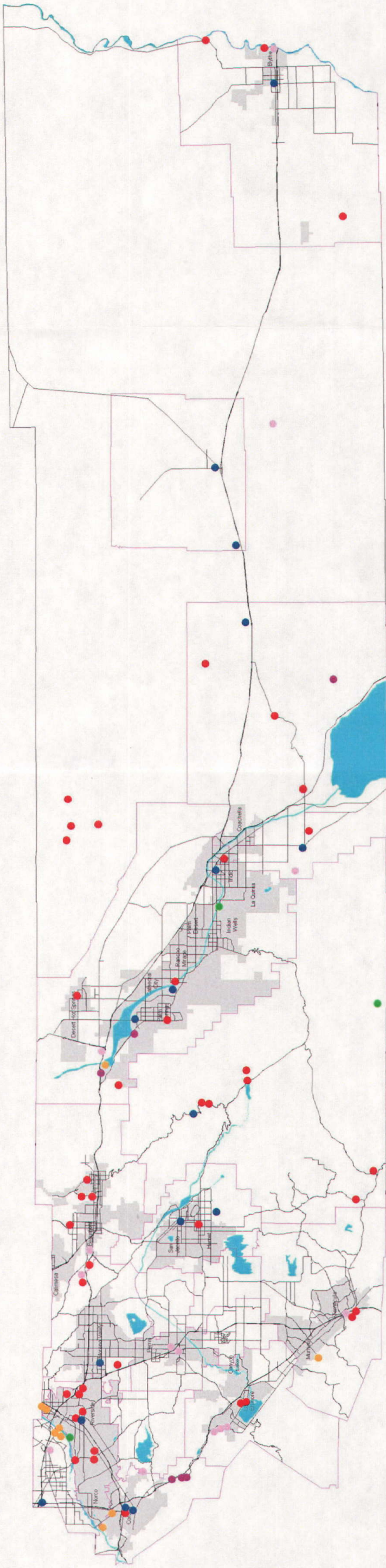
2/2/11  
Date

Date Received for Filing and Posting at OPR: \_\_\_\_\_

Revised: 3/15/10: Y:\Planning Case Files-Riverside office\GPA01083\NOE GPA1083 Final.docx

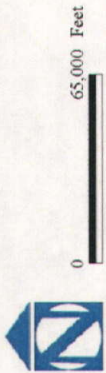
### FOR COUNTY CLERK'S USE ONLY





- Mission Period (1769 - 1833)
- Exploration (1772 - 1818)
- Mexican/Rancho (1833 - 1848)
- Early Californian (1848 - 1869)
- 1869 - 1919
- 1920 - 1945

- Major Roads & Highways
- Area Plan Boundaries
- Cities



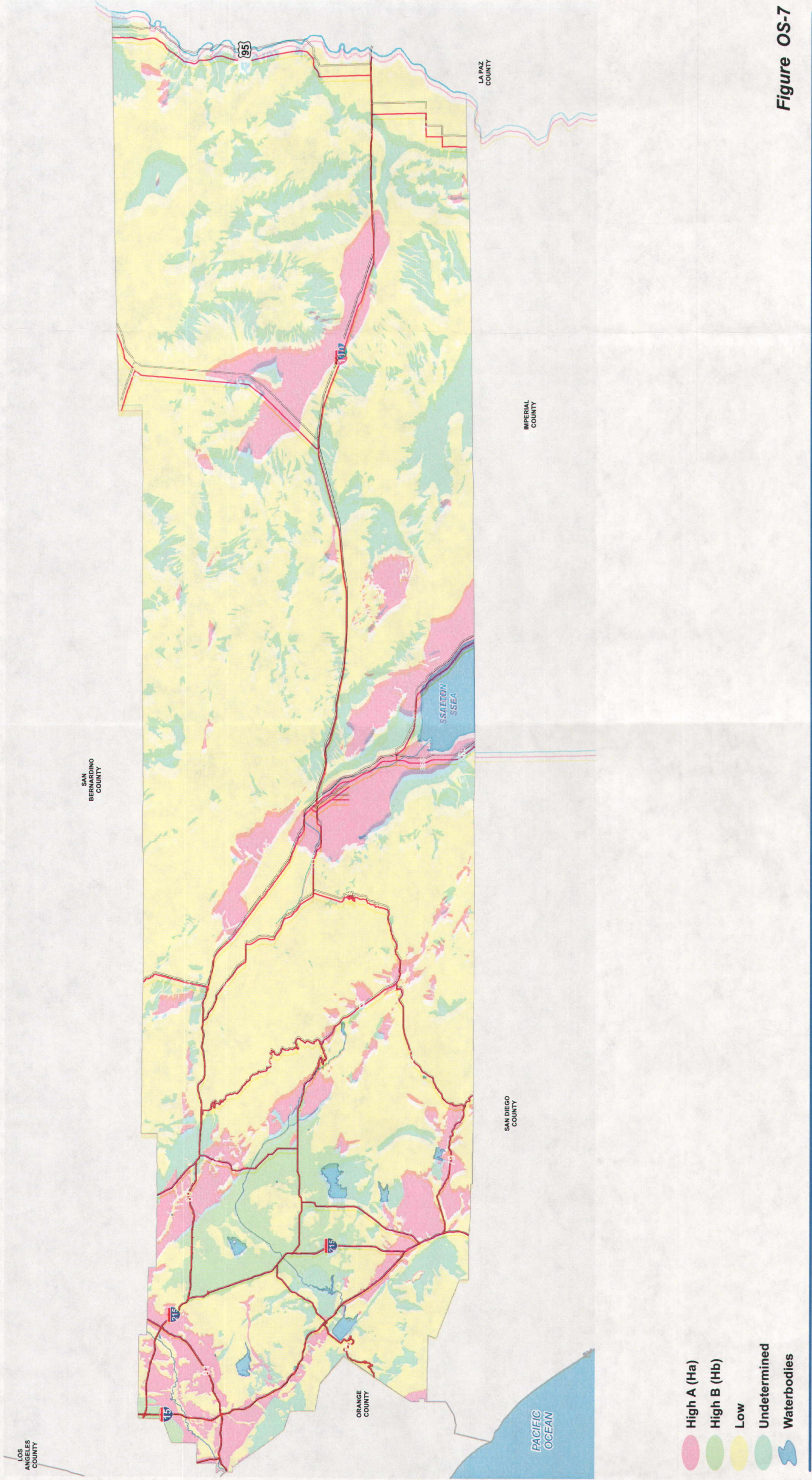
Source Information: LSA Associates  
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Figure OS-6



## HISTORICAL RESOURCES





December 7, 2010

0 10 20 Miles



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PALEONTOLOGICAL SENSITIVITY

Figure OS-7